

TOWN OF ZEBULON BOARD OF ADJUSTMENT JULY 29, 2021 7:00 pm

- I. CALL TO ORDER
- II. APPROVAL OF AGENDA

III. NEW BUSINESS

- A. Case #582914 208 W. Sycamore Variance from Section 4.3.3.0 of the Unified Development Ordinance to allow access to a duplex directly from West Sycamore Street where side or rear access is required.
- B. Case #598480 212 W. Sycamore Variance from Section 4.3.3.0 of the Unified Development Ordinance to allow access to a duplex directly from West Sycamore Street where side or rear access is required.

IV. ADJOURNMENT



STAFF REPORT BOARD OF ADJUSTMENT 208 W. SYCAMORE STREET VARIANCE JULY 29, 2021

Topic: Case 582914 - 208 W. SYCAMORE STREET VARIANCE

Speaker: Michael J. Clark, AICP, CZO, Planning Director From: Michael J. Clark, AICP, CZO, Planning Director Prepared by: Michael J. Clark, AICP, CZO, Planning Director

Approved by: Noseph M. Moore II, PE, Town Manager

Executive Summary:

The Board of Adjustment will consider a request from Brian O'Connell for a variance from Section 4.3.3.0 of the UDO to allow for multiple driveways at 208 W. Sycamore Street in front of the structure and vehicle access from Sycamore Street.

Background:

On March 5, 2021, the applicant submitted a request for a duplex to be constructed at 208 W. Sycamore Street under application RBPR-055033-2021. The application was reviewed by Town of Zebulon Staff and Wake County Building and Inspections Staff and issued in error on March 24, 2021 as the site plan showed two driveways with direct access onto Sycamore. The site is zoned Downtown Periphery and proposed use of a Duplex is a permitted use by right per Section 4.2.3 of Unified Development Ordinance, however, is subject to the standards of Section 4.3.3.0 which requires single family attached structures to be accessed from the rear or the side of the structure. Chapter 9 of the UDO defines duplex as a single family attached structure. Section 5.3.3.B of the UDO exempts minimum parking within the Downtown Core and the Downtown Periphery Zoning Districts.

The previous dwelling was demolished, and the site is currently vacant. The applicant began construction of another structure at 212 W. Sycamore and inquired with Staff about a lot division to create two separate units. This request resulted in an additional investigation into the application for 208 W. Sycamore (RBPR-055033-2021) and the error was discovered. In accordance with North Carolina General Statute 160D-403(F) the permit was officially rescinded on June 28, 2021.

The applicant was informed they may continue the use of the existing single driveway for the construction of a duplex, however garage doors and/or parking will need to be on the side or rear of the structure in accordance with Section 4.3.3.O and that conforming alternatives are available.

Discussion:

The discussion before the Board of Adjustment is whether the proposed request meets the Standards of Section 2.2.21.G.1 of the UDO.

Variance Standards:

In accordance with Section 2.2.21.G.1.a of the UDO, the request must meet all of the following standards:

i. Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property.



STAFF REPORT BOARD OF ADJUSTMENT 208 W. SYCAMORE STREET VARIANCE JULY 29, 2021

- ii. The hardship results from conditions that are peculiar to the property, such as location, size, or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance.
- iii. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of the variance shall not be regarded as a self-created hardship.
- iv. The requested variance is consistent with the spirit, purpose, and intent of the ordinance, such that public safety is secured, and substantial justice is achieved.

Furthermore, in addition to the above standards, the Board of Adjustment may also consider the following:

- i. The variance approval is the minimum necessary to make possible the reasonable use of the land, building, or structure.
- ii. All property taxes on the land subject to the variance application have been paid in full.
- iii. None of the following may be used as the basis for approving a variance:
 - Neither the nonconforming use of lands, buildings, or structures in the same zoning district, or the permitted use of lands, buildings, or structures in other zoning districts, or personal circumstances;
 - 2. A request for a particular use that is expressly, or by inference, prohibited in the zoning district;
 - 3. Hardships resulting from factors other than application of the relevant standards of this ordinance;
 - 4. The fact that land or a structure may be utilized more profitably or be more marketable with a variance;
 - 5. The citing of other conforming or nonconforming uses of land or structures in the same or other zoning districts; or
 - 6. Financial hardship.

Staff Recommendation:

Staff Recommends denial of the variance request for 208 W. Sycamore as conforming alternatives to construct a duplex are still available and that no practical difficulty or hardship exists for this site.

Attachments:

- 1. Application
- 2. Site Plan
- 3. Building Elevations
- 4. UDO Section 4.3.3.0
- 5. UDO Section 2.2.21
- 6. UDO Section 4.2.3 (Subset of Use Table)
- 7. NCGS 160D-403(F)
- 8. Site Photos

Attachment 1, 208 W. Sycamore Street



Town of Zebulon Planning Department

1003 N. Arendell Avenue, Zebulon, NC 27597 Phone: (919) 823-1810 | Fax (919) 887-2824 www.townofzebulon.org

Project Overview #582914

Project Title: 208 W. Sycamore St Jurisdiction: Town of Zebulon

Application Type: Variance Request Application

State: NC

Workflow: Variance Request (Initial Review): Planning Director

County: Wake

Description of Request

Would you like to enter your project using Street Address

or PIN?: Street Address

Parcel Identification Number (NC PIN)::

Deed Book:: 018274

Existing Zoning of the Property:: DTP Downtown Periphery

Existing Use of the Property: : Single-family Detached

Dwelling

Scope of Work::

3 bedroom, 3 1/2 bath duplex, single car garage

Street Address of Property:: 208 W. SYCAMORE ST.,

ZEBULON

Acreage:: .32

Deed Page(s):: 02093

Proposed Zoning of the Property: DTP Downtown Periphery

Proposed Use of the Property:: Single-family Attached

Dwelling

Contact Information

Contact Info: Applicant/Agent

Brian O'Connell
O'Connell Developing, LLC
1212 Riggins Mill Road
Cary, NC 27519
P:9192913794

bldroco1@gmail.com

Contact Info: Property Owner

Brian O'Connell O'Connell Developing, LLC 1212 Riggins Mill Road Cary, NC 27519 P:9192913794 bldroco1@gmail.com

Are you the owner of the property?: I am the property owner

Note: If you are not the owner of the property, you must obtain the Owner's consent and signature giving you permission to submit this application.

Supplemental Information

The Variance Request Application also requires supplemental information beyond our standard online application. Please follow the directions below to access the appropriate forms and documents.

- 1. Access the online Application Package here.
- 2. Fill out the following sections of the document package:
 - a. Required Findings of Fact; and
 - b. Owner's Consent Form (also available via hyperlink in your submittal checklist note that only one consent form is required for submittal).
- 3. Save your PDF Application Package as "Application Supplemental" and submit it with all other required documents on the document upload screen (available in next steps of online submittal).

Please click on the **Save and Continue** button below to complete your application submittal.



PART I. DESCRIPTION OF REQUEST/PF	ROPERTY					
Street Address of the Property:		Acreage:				
208 W. Sycamore St. Zebulan	Deed Book:	Deed Page(s)				
Parcel Identification Number (NC PIN): 2705744650	018274	07093				
Existing Zoning of the Property:	Proposed Zoning of the Property:					
DTP	DTP					
Existing Use of the Property:	Proposed Use of the Property:					
Section(s) of UDO requesting variance from:	1311					
4.3.3 Section 07 5.1.3. C Depter development	-of dolex Exempt:	۵				
3.1 = 0- 0- 0- 0- 0- 0- 0- 0-	V					
		- III *				
PART 2. APPLICANT/AGENT INFORMA	ATION					
Name of Applicant/Agent:						
Brian O'Comell						
Street Address of Applicant/Agent: 1212 R:95 in 8 m. 11 Rd						
City.	State:	Zip Code:				
Cary	NC	Fax Number of Applicant/Agent:				
Email of Applicant/Agent:	Telephone Number of Applicant/Agent	Pax Number of Applicant Agent.				
bldroco 10 gmal. com	919 291 3794	file and the property obtain the				
Are you the owner of the property? Yes No Yes Yes Yes	No Owner's consent and signature papplication.	Note: If you are not the owner of the property, you <u>must</u> obtain the Owner's consent and signature giving you permission to submit this application.				
PART 3. PROPERTY OWNER INFORMA	TION					
Name of Property Owner. O'C-nell Developing. LLC						
1212 Riggins mll Rd		Zip Code:				
Cary	State: Telephone Number of Property Owner:	27514				
Email of Property Owner.		Fax Number of Property Owner				
bldrows 2 60 gmail. Com	919 291 3754					
I hereby state that the facts related in this application correct, and accurate to the best of my knowledge.	and any documents submitted h	erewith are complete, true,				
Signature of Applicant:/	Print Name:	Date:				
1)2	Brian O'Cmoll	7-7-21				
Signature of Owner:	Print Name:	Date:				
	Brica O'Call	7-7-21				



PART 4. REQUIRED FINDINGS OF FACT

In accordance with Section 2.2.21.G.1.a of the UDO, the burden of proof is on the applicant to provide competent and substantial evidence demonstrating how the proposed request will meet the following findings of fact:

1. Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property.

Staff erronewsly approved applicant permit for construction to the detriment of the applicant. A variance should be granted.

Applicant relied on the permit staff.

2. The hardship results from conditions that are peculiar to the property, such as location, size or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance.

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3. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of the variance shall not be regarded as a self-created hardship.

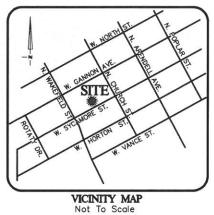
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Applicant relied on the perint staff.





IMPERVIOUS SURF	FACE AREA						
DESCRIPTION	AREA						
HOUSE w/ PORCH	2,863 S.F.						
HVAC	18 S.F.						
DRIVEWAY & WALKS	584 S.F.						
TOTAL (PROPOSED)=	3,465 S.F.						
LOT AREA =	13,600 S.F.						
% IMPERVIOUS AREA	=25.5%						
% MAX. IMPERVIOUS AREA =85%							

68 PG

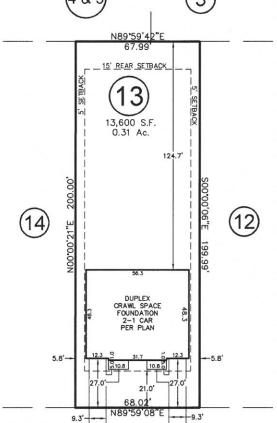
1885

BM

SETBACKS: (ZONE DTP)

FRONT — 0' OFF STREET PARKING 20' SIDE — NONE, 5' IF PROVIDED REAR — 15'





W. SYCAMORE STREET

THIS DRAWING DOES NOT REFLECT AS-BUILT INFORMATION

PRELIMINARY PLAT
NOT FOR RECORDATION, CONVEYANCES, OR SALES

THIS PROPERTY MAY BE SUBJECT TO ANY AND ALL APPLICABLE DEED RESTRICTIONS, EASEMENTS, RIGHT-OF-WAY, UTILITIES AND RESTRICTIVE COVENANTS WHICH MAY BE OF RECORD OR IMPLIED

SCALE: 1" = 30'

1917 Evans Road Cary, North Carolina 27513 Phone (919) 378-9316 Firm License # P-0873

HOUSE LOCATION PLOT PLAN

#208 W. SYCAMORE STREET LOT 13, BLOCK 29, TOWN OF ZEBULON, N.C.

Little River Township, Wake County, North Carolina

O'CONNELL DEVELOPING PROPERTY OF: .

DEED REFERENCE 5457 MAP BOOK 1885 PAGE 68 704

DATE: FEBRUARY 24, 2021 DRAWN BY: JWW

GENERAL NOTES:

- 1. IT IS THE CONTRACTORS RESPONSIBILITY TO VERBY THAT ALL DIMENSIONS, ROOF PITCHES, AND SOLIARE POOTAGE ARE CORRECT PRIOR TO CONSTRUCTION. KRA HOME DESIGNS, INC. IS NOT RESPONSIBLE FOR ANY DIMENSIONING, MODE POOL OR SOCIARE FOOTAGE ERACHS ONCE CONSTRUCTION BEGINS
- 2. ALL WALLS SHOWN ON THE PLOOR PLANS ARE DRAWN AT 4" UNIESS NOTED
- 3. ALL ANGLED WALLSHOWN ON THE PLANS ARE 45 DEGREES UNLESS NOTED
- A. STUD WALL DESIGN SHALL CONFORM TO ALL NORTH CARCLINA STATE BUILDING CODE REQUIREMENTS.
- IMPERFECTIONS
- 6. ALL CONSTRUCTION SHALL BE IN ACCORDANCE WITH NORTH CARCLINA RESIDENTIAL STATE BUILDING CODE, 2018 EDITION

SQUARE FOOTAGE (ONE UNIT)

HEATED SOUAKE	POOTAGE	UNITERITED SOURKE	COULAG
HRST FLOOR=	1122	GARAGE*	247
SECOND FLOOR*	965	FRONT PORCH®	54
THIRD FLOOR=	N/A	SCREEN PORCH	N/A
BASEMENT=	N/A	DFCK=	NZA
		STORAGE-	N/A

TOTAL HEATED= 2087 TOTAL UNHEATED= 301

CRAWL SPACE VENTILATION CALCULATIONS (ONE UNIT)

-VENT LOCATIONS MAY VARY FROM THOSE SHOWN ON THE PLAN BUT SHOULD BE PLACED TO PROVIDE ACEQUATE VENTILATION AT ALL POINTS TO PREVENT DEAD AIR POCKETS.

100% VAPOR BARRIER HAIST BE PROVIDED WITH 12" MIN, LAP IOINTS

-THE TOTAL AREA OF VENTILATION OPENINGS MAY BE FEDUCED TO 1/1500 AS LONG AS REQUIRED OPENINGS ARE PLACED SO AS TO PROVIDE CROSS-VENTILATION OF THE SPACE. THE HISTALLATION OF OPERABLE COUVERS SHALL NOT BE PROVIDITED. (COMPLY WITH NO CODE MIN. WITH REGARD TO VEHT PLACEMENT FROM CONVERS)

SQ. FT. OF CRAWL SPACE/1500

SQ. FT. OF REQUIRED VENTILATION

PROVIDED BY: N/A VENTS AT DAS SO, ST. NET PREE VENTRATION EACH N/A SQ. FT. OF VENTRATION

**FOUNDATION DRAMAGE- WATERPROOFING PER SECTIONS 405 & 406

ATTIC VENTILATION CALCULATIONS (ONE UNIT)

- CALCULATIONS SHOWN BELOW ARE BASED ON VENTILATORS USED AT LEAST 3 FT. AROVE THE CORNICE VENTS WITH THE BALANCE OF VENTIALTION PROVIDED BE EAVE VENTS.
- CATHEDRAL CELINGS SHALL HAVE A MIN. 1° CLEARANCE BETWEEN THE BOTTOM OF THE ROOF DECK AND THE INSULATION

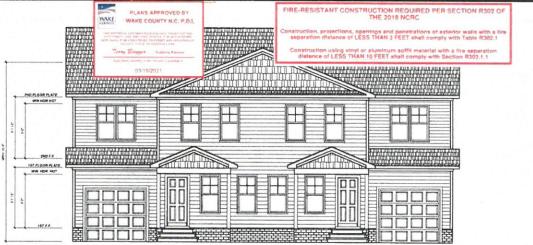
1423 SQ. FT. OF ATTIC/300+ EACH OF INLET AND OUTLET REQUIRED.

*WALLAND ROOF CLADDING DEPON VALUES

- WALL CLADONIG IS DESIGNED FOR A 24.1 SQ. FT. OR GREATER POSITIVE AND NEGATIVE

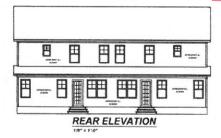
- ROOF VALUES BOTH POSITIVE AND REGATIVE SHALL BE AS POLLOWS:
- 45.5 LRS. PER SQ. FT. FOR POOF PITCHES OF B/12 TO 2.25/12
- 34.8 LBS. PER SQ. FT. FOR ROOF PITCHES OF 2.75/12 TO 7/17
- 21 LBS. PER SQ. FT. FOR MOOF PITCHES OF 7/12 TO 12/12

" MEAN ROOF HEIGHT BUT OR LESS



FRONT ELEVATION

TOWN OF ZEBULON







2-15-21 KBB





Duplex

O'Connell Developing, LLC. 1212 Riggins Mill Rd. Cary, NC 27519

ELEVATIONS

STRUCTURAL NOTES

I ALL CONSTRUCTION DIVAL CONFIDENT TO THE LATEST REQUIREMENTS OF SHOPPH CAPOLINA STATE 2018 RESIDENTIAL BUR DNO CODET IN ARCHITION TO ALL LOCAL CODES AND REGISLATIONS

	AS LORD	DEAD LGAD	DEPLECTOR				
NI FLOOPS	40	50	1/360				
ATTC (368-down arrows)	20	10	U249				
ATTC ('se access)	18	4	1/240				
EXTERNAL BALDONY	60	10	1/360				
100	30	10	1/100				
ROOF TRUSS	30	20	1,280				
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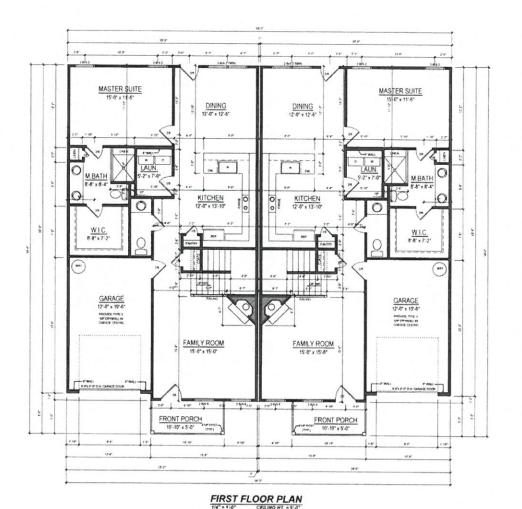
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TABLE N1102.1 INSULATION AND FENESTRATION REQUIREMENTS BY COMPONENT

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21-003 bas. 2-15-21 bree/base.b. KBB

Din. Sales.

9101 Ten-Ten Rd. Raleigh, NC 27603 Office: (919) 302-0693

Z 30 ш 0

Duplex

O'Connell Developing, LLC. 1212 Riggins Mill Rd. Cary, NC 27519

FIRST FLOOR

Sheet Numbe 2

STRUCTURAL NOTES

1) ALL CONSTRUCTION SHALL CONFORM TO THE LATEST REQUIREMENTS OF YORTH CARRENA 5" ATT 2014 RESIDENTIAL BUILDING DOOR" IN ADDITION TO ALL LOCAL CODES AND RECORM TONS.

	UNE LOAD PRE)	DEAD LOAD	DEFLICTION (DLALL)				
ALI FLOORS	40	10	7360				
ATTIC (mall drawn propriet)	79	10	1/245				
ATTIC (Ne access)	10	5	1/240				
ENTERNAL BALCOMY	96	10	UMA				
133	. 20	16	L/*80				
ROOM THUSS	38	30	1,740				
SHOLDING	BASED ON 115-WY- (I-emprisonal)						

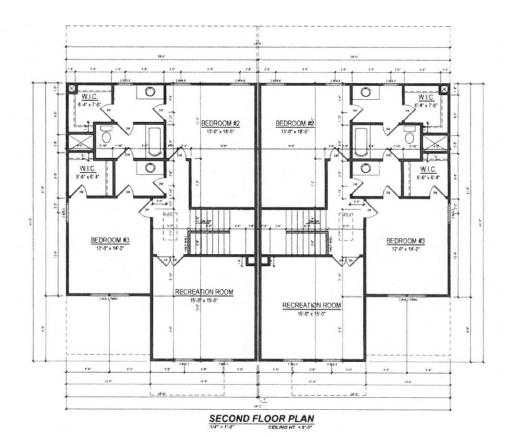
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TABLE N1102.1 INSULATION AND FENESTRATION REQUIREMENTS BY COMPONENT

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4	.38	8-38 or 9-30	8/19	R. rp	E-1015	R-10	8.1915			



21-033 Bit. 2-15-21 Iter/formula. KBB

9101 Ten-Ten Rd. Raleigh, NC 27603 Office: (919) 302-0693



Duplex

O'Connell Developing, LLC. 1212 Riggins Mill Rd. Cary, NC 27519

SECOND FLOOR

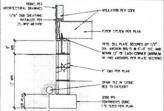
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CRAM, SPACE METERATOR CALCULATION (ONE UNIT) PER SO FE OF CHARLE SPACE CHARGES BY 150 COURLS 3.00 SO FE OF MET FREE AREA MECANNESS. MET MECHON PADA 1 OF THE 2018 HOME (2015 MEC). FRE VENT AREA WAY RE REDUCED TO 1/1000 IF AN APPROVED METER BARRER IS INSTALLED DUES HOTE OF THE CHAIR FLOOR AND VENTS ARE INSTALLED TO PERMAT (\$4055-VENTSATOR OF CHAIR SPACE. SEE SECTION MADE LI OF THE 7018 NOTE

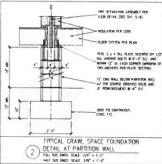
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---- NEW SEAM OR CHESTY AS MOTTO

(IMD) (HELSZ MOLEO CONCEMAS)

PILATING OF APPLIANCES ON THE FLOOR SERVE TO MILE ELEMAN TOWARD COMPLETS WITH STRUTES, FOR REFERENCE ONLY, SEE ARCHITECTURAL (DRAWNES)

LC. DUPLEX DEVELOPING,

J. SMITH STRUCTURAL
SENGINEERING, PLLC
1532 CORE AS G. NG 2752
(\$9) 584-130 - positional transferral com
NC CERRITORIE P-2212

DEANN BY KAN HOME DESIGN INC.

HOME T 'AS GRATHOM

SCHIE 1/4" + 1'-6"

DATE 2-19-2021 1 0 8

S-1 CRAWLSPACE FOUNDATION PLAN

GENERAL NOTES

- ENDMETE'S SEAL MANTES ONLY TO STRUCTURAL COMPONENTS. THORRETS SEAL DATS NOT STRING OMERSHAM, ACCURACY OF MODIFICIAL (AUTO) INCLUDING MOST SYSTEM. THORRETS SEAL DOES NOT APRIL TO 1-ADST ON FLORM/HOST SHIPS. (ATER) IN COOK.
- AL CONTRICTOR SHALL CHARGE TO THE LATES REQUIREMENTS OF THE HORSE ACTION RECEIVED, COTE (HORS), 2016 (STITUS AND THE CHARGE AND THE LATES AND THE CHARGE AND

DESIGN LIDNOS (ROBE)	(LA) FUE (OH)	DEAD LOAD	DELITERON
ROYAL CITER BUY SEEPHE BOOK!	60	10	1/360
SLECTIME POOMS	30	10	1.7360
ATTE MIN LIMED STERACE	20	10	1/240 (L/360 u/ emits) 196945
ATTC MINOR SYSPACE	10	18	L/Mc
STARK	40	10	1/940
EXISTROR RALCONES	ad)	10	1,7960
OCOS.	60	18	1/90
HANDRIES	200 LB OF 36 PLF	16	1.7500
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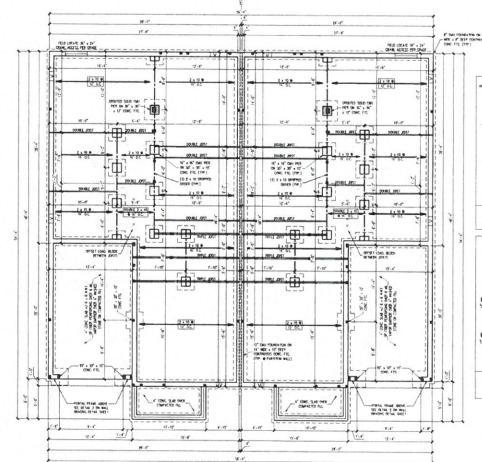
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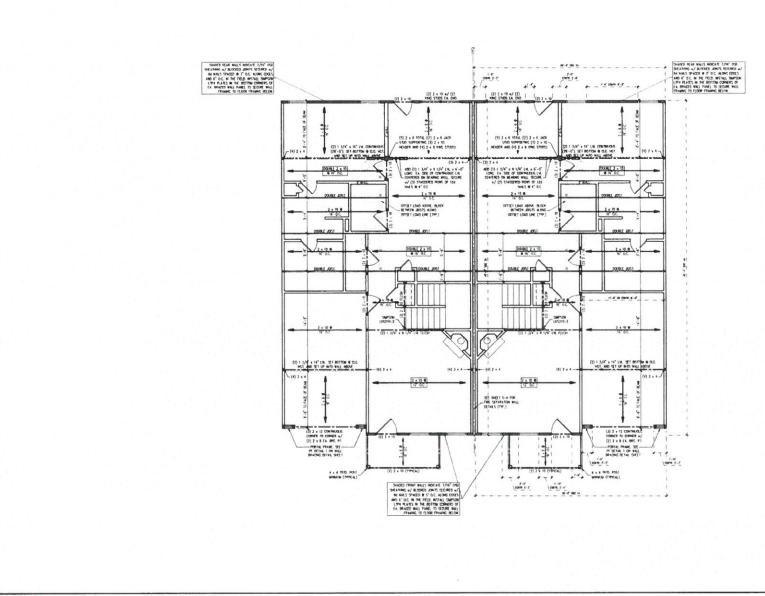
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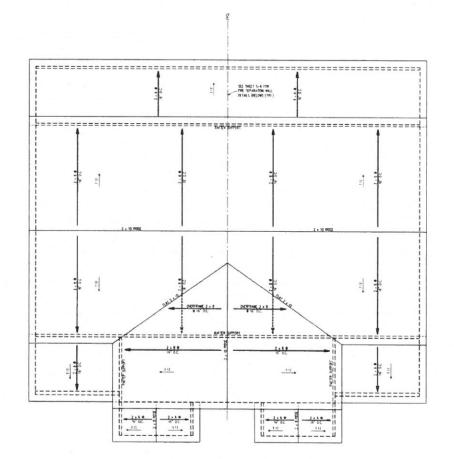
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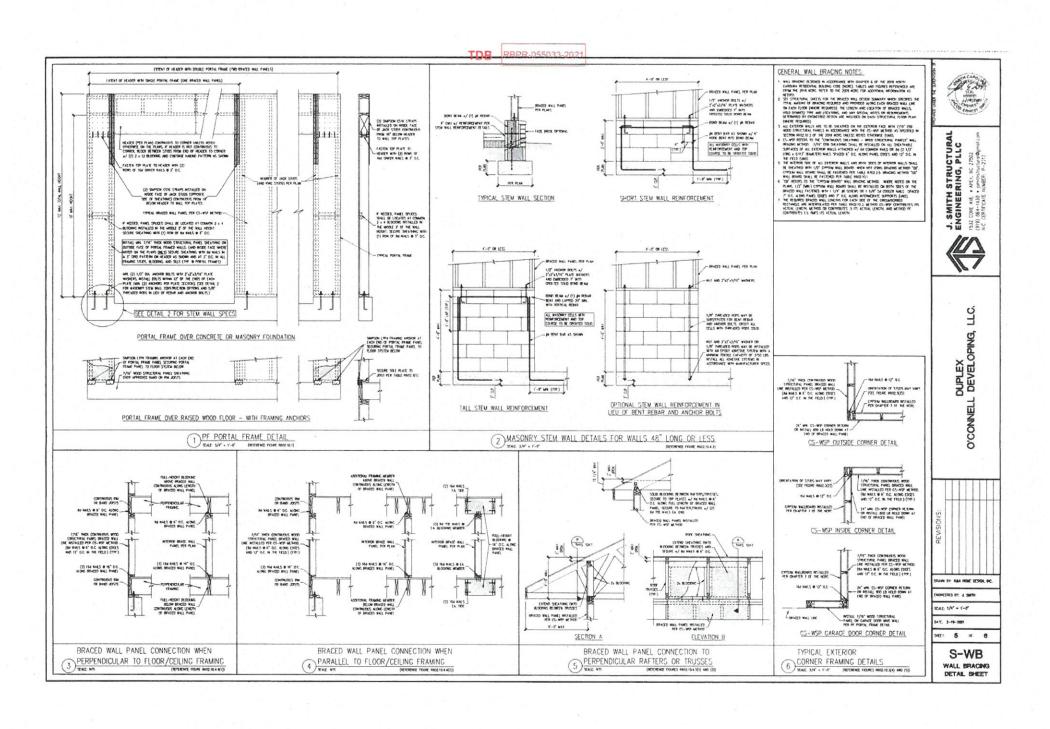
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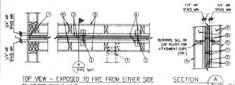
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4.3. Use-Specific Standards

4.3.3. Residential Use Types

a. MAXIMUM HEIGHT

A dwelling unit shall not exceed 1½ stories, or 24 feet, above grade.

b. DWELLING SIZE

- A dwelling unit shall be at least 600 square feet in floor area, but not more than 2,000 square feet in floor area.
- **ii.** At least 2 dwellings in a pocket neighborhood shall maintain a total square footage that differs by at least 200 square feet in floor area from the average square footage of all other dwellings. Nothing shall prohibit a configuration where all dwellings are different sizes.

c. FENCES

Pocket neighborhoods are exempted from the standards in <u>Section 5.5</u>, <u>Fences and Walls</u>, but shall comply with the following:

- i. Fences within front yards or side yards forward of the front façade plane shall not exceed three feet in height.
- **ii.** Fences in rear yards or side yards behind the front facade plane shall not exceed six feet in height.
- iii. In no instance shall a fence be placed within a use or access easement.

d. HOMEOWNER'S ASSOCIATION

A pocket neighborhood shall include a homeowner(s) or property owner(s) association that maintains control of common areas and takes responsibility for maintenance of common features in the neighborhood established and configured in accordance with <u>Section 6.5, Owners' Associations</u>.

O. SINGLE-FAMILY ATTACHED DWELLING

Single-family attached development shall comply with the following provisions:

1. BUILDING PLACEMENT

- a. A minimum ten feet of separation shall be maintained between all buildings in the development.
- **b.** Buildings must be set back from private drives and parking lots a minimum of ten feet as measured from back of curb or edge of pavement, if no curb is provided.
- **c.** Buildings shall be setback from public streets in the development in accordance with the street setbacks for the district where located.

2. MAXIMUM NUMBER OF UNITS PER BUILDING

<u>Table 4.3.3.O.2: Maximum Number of Units in a Buildings</u>, sets out the maximum number of attached residential dwelling units allowed in a single building by zoning district:

TABLE 4.3.3.O.2: MAXIMUM NUMBER OF UNITS IN A BUILDING						
ZONING DISTRICT MAXIMUM NUMBER OF UNITS IN A SING BUILDING						
R4 & R6	6					
RMF	12					
GC	12					
OI	8					
DTC	5					
DTP	8					

3. RECREATION FACILITIES

Active recreation facilities must be placed a minimum of 50 feet from adjacent land used for single-family detached residential purposes.

4. UTILITIES

All electric, communications, water and sewer utility lines shall be installed underground.

5. CONDOMINIUMS

Single-family attached development configured as condominiums shall comply with the following standards:

- **a.** Condominiums shall conform to the use and development requirements of this Ordinance for the zoning district(s) where located.
- **b.** Condominiums shall conform to the requirements of the North Carolina Condominium Act, in Chapter 47C of the North Carolina General Statutes.
- Condominium ownership may be created by the owner or co-owners of a structure(s) by an express declaration of their intention to submit such property to the provisions of the North Carolina Condominium Act, which declaration shall be subject to approval by the Board of Commissioners and recorded in the office of the Register of Deeds in the county where the development is located.

6. ACCESS TO DEVELOPMENT

- a. Single-family attached developments shall abut a public street.
- **b.** Individual single-family attached lots need not abut a public street provided that every dwelling unit shall be provided access to their property via either a public right-of-way or a private vehicular or pedestrian way owned by the individual lot owner in fee or in common ownership with other property owners in the townhouse development.
- c. Adequate access shall be provided for firefighting equipment, service deliveries and refuse collections.

7. VEHICULAR ACCESS TO INDIVIDUAL DWELLINGS

Vehicular access points to individual dwellings or individual lots within a single-family attached development shall only be from the side or rear of the lot.

8. GUEST PARKING SPACES REQUIRED

- **a.** Single-family attached residential developments of three or more dwelling units shall provide shared or common guest parking facilities in accordance with the standards in <u>Table 5.8.4.H: Minimum Off-Street Parking Requirements Table</u>.
- **b.** Guest parking spaces shall be evenly distributed around the development, to the maximum extent practicable.
- **c.** Guest parking areas shall be served by pedestrian access that connects to the existing public sidewalk, greenway, or trail network serving the development.

P. SINGLE-FAMILY DETACHED DWELLING

New single-family detached dwellings constructed after January 1, 2020 shall comply with the following standards:

1. FINISHED FLOOR HEIGHT

Except for single-family detached dwellings subject to a deed restricting limiting the age of residents to 55 years of age or older, the finished floor elevation shall be at least 18 inches above the finished grade adjacent to the home's primary entrance.

2. INGRESS/EGRESS ON EVERY SIDE

Single-family detached dwellings shall be configured so that each side of the dwelling includes some form of ingress or egress capable of allowing emergency exit from or entrance into the dwelling. Windows, doors, or other wall penetrations shall be credited towards these standards. Skylights shall also be credited towards these standards in cases where there is sufficient access to the ground from the roof.

3. SITE ACCESS

ARTICLE 2: PROCEDURES

2.2. Application Review Procedures

2.2.21. Variance

2.2.21. VARIANCE

A. PURPOSE AND INTENT

The purpose of this section is to allow certain deviations from the dimensional standards of this Ordinance (such as height, yard setback, lot coverage, or similar numerical standards) when the landowner demonstrates that, owing to special circumstances or conditions beyond the landowner's control (such as topographical conditions, narrowness, shallowness, or shape of a specific parcel of land), a literal application of the standards would result in undue and unique hardship to the landowner and the deviation would not be contrary to the public interest. This section also includes standards for variance from the Town's special flood hazard area standards in Section 3.8.2, Flood Hazard Overlay (FHO) District, as well as the procedures and standards for variances from the watershed protection standards included in Section 3.3.2, Residential Watershed (R1) District.

B. APPLICABILITY

- 1. Development that would otherwise be subject to undue and unique hardship from the applications of the standards in this Ordinance may seek relief from the standards in accordance with this section.
- 2. No variance may be sought that increases development density (e.g., units per acre) beyond that allowed in a base zoning district, or that would permit a use not allowed in a zoning district.

C. VARIANCE PROCEDURE

The variance procedure is described in <u>Figure 2.2.21</u>, <u>Variance Procedure</u>, as supplemented by <u>Section 2.3</u>, <u>Application Processing</u>, and the Procedures Manual.

D. BOARD OF ADJUSTMENT REVIEW AND DECISION

- 1. The BOA, after the conclusion of a quasi-judicial public hearing, shall decide the application for a variance.
- **2.** The decision shall be based on the evidence in the record, as supplemented by the arguments presented at the quasi-judicial hearing, and the standards in <u>Section 2.2.21.G</u>, <u>Variance Review Standards</u>.
- 3. The decision shall be one of the following:
 - a. Approval of the variance as proposed;
 - **b.** Approval of the variance with revisions; or
 - c. Denial of the variance.
- The concurring vote of four-fifths of the BOA shall be necessary to grant a variance.
- 5. Each decision shall be made in writing and reflect the BOA's determination of facts and their application to the standards in this Ordinance.
- 6. The written decision shall be signed by the Chair or other duly authorized member of the BOA.
- 7. The decision of the BOA shall be effective upon the filing of the written decision.

E. NOTIFICATION OF DECISION

The decision of the BOA shall be delivered by personal service, electronic mail, or by first-class mail to the applicant, the landowner, and to any person who has submitted a written request for a copy prior to the

	Figure 2.2.21: /ariance Procedure
Step	Action
1	Pre-application Conference See <u>Section 2.3.2, Pre-application Conference</u>
2	File Application See Section 2.3.3, Application Filing
3	Completeness Determination See Section 2.3.3.G, Determination of Application Completeness
4	Planning Director Review See Section 2.3.5, Staff Review and Action
5	Public Hearing Scheduled
6	Public Notice See Section 2.3.6, Public Notice
7	Board of Adjustment Review and Decision See <u>Section 2.3.7, Public</u> Hearings and Meetings
8	Notification of Decision See Section 2.3.9, Notification of Decision
9	Recordation

date the decision becomes effective. The person providing notification of decision shall certify that proper notification has been made.

F. RECORDATION

If a variance application is approved, the notice of decision may be recorded by the applicant in the office of the Wake County Register of Deeds.

G. VARIANCE REVIEW STANDARDS

The standards in this section are organized into the standards applicable to variances from the zoning-related provisions, the flood hazard overlay provisions, and the watershed protection provisions.

1. ZONING-RELATED VARIANCE STANDARDS

a. REQUIRED FINDINGS OF FACT

A zoning variance shall be approved on a finding the applicant demonstrates all of the following:

- i. Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property.
- **ii.** The hardship results from conditions that are peculiar to the property, such as location, size or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance.
- **iii.** The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of the variance shall not be regarded as a self-created hardship.
- **iv.** The requested variance is consistent with the spirit, purpose, and intent of the ordinance, such that public safety is secured, and substantial justice is achieved.

b. OTHER CONSIDERATIONS

In addition to the making the required findings in subsection (a) above, the BOA may also consider the following:

- i. The variance approval is the minimum necessary to make possible the reasonable use of the land, building, or structure.
- ii. All property taxes on the land subject to the variance application have been paid in full.
- iii. None of the following may be used as the basis for approving a variance:
 - Neither the nonconforming use of lands, buildings, or structures in the same zoning district, or the permitted use of lands, buildings, or structures in other zoning districts, or personal circumstances;
 - 2. A request for a particular use that is expressly, or by inference, prohibited in the zoning district;
 - **3.** Hardships resulting from factors other than application of the relevant standards of this ordinance;
 - **4.** The fact that land or a structure may be utilized more profitably or be more marketable with a variance;
 - **5.** The citing of other conforming or nonconforming uses of land or structures in the same or other zoning districts; or
 - 6. Financial hardship.

2. FLOOD HAZARD OVERLAY VARIANCE STANDARDS

In addition to the standards for a zoning variance, variances from the flood hazard overlay standards in this Ordinance shall be reviewed and decided in accordance with the standards in <u>Section 3.8.2</u>, <u>Flood Hazard Overlay (FHO) District</u>, and the following:

a. REQUIRED FINDINGS OF FACT

A variance from the flood hazard area standards shall be approved on a finding the applicant demonstrates all of the following standards are met:

- i. There is a good and sufficient cause to grant the variance;
- ii. The variance is the minimum necessary to provide relief;
- iii. Failure to grant the variance would result in exceptional hardship to the landowner; and
- **iv.** Granting the variance will not result in increased flood heights, additional threats to public safety, extraordinary public expense, create nuisance, cause fraud on or victimization of the public, or conflict with this Ordinance.

b. OTHER CONSIDERATIONS

In addition to making the required findings in subsection (a) above, the BOA may also consider the following:

- i. Approval of the variance will not render the building in violation of applicable federal, state, or local requirements;
- **ii.** Approval of the variance will not result in any increase in flood levels within any designated floodway or non-encroachment area during the base flood discharge;
- iii. The variance is issued prior to any other prerequisite permit or development approvals;

c. HISTORIC SITES OR STRUCTURES

Reconstruction or rehabilitation of structures listed on the National Register of Historic Places or the State Inventory of Historic Places may occur in a flood hazard area without need for obtaining a variance in accordance with this subsection.

d. REQUIRED FINDINGS FOR DENIAL

All of the following factors shall be considered by the BOA if an application for a variance to the flood hazard area standards is denied:

- 1. The danger that materials may be swept onto other lands and injure others;
- 2. The danger to life and land due to flooding or erosion damage;
- **3.** The susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual landowner;
- **4.** The importance of the services provided by the proposed facility to the community;
- 5. The necessity to the facility of a waterfront location as a functionally-dependent facility;
- **6.** The availability of alternative locations, not subject to flooding or erosion damage, for the proposed use;
- 7. The compatibility of the proposed use with existing and anticipated development;
- **8.** The relationship of the proposed use to the town's adopted policy guidance and the town's floodplain management program;
- **9.** The safety of access to the use in times of flood for ordinary emergency vehicles;
- **10.** The expected height, velocity, duration, rate of rise, and sediment transport of the floodwaters and the effects of wave action, if applicable, expected at the site; and
- 11. The costs of providing governmental services during and after flood conditions including maintenance and repair of public utilities and facilities such as sewer, gas, electrical and water systems, and streets and bridges.

3. WATERSHED PROTECTION VARIANCE STANDARDS

a. VARIANCES DISTINGUISHED

- i. Variances from the water supply watershed standards in <u>Section 3.3.2</u>, <u>Residential Watershed</u> (R1) <u>District</u>, in the shall take the form of a minor variance or a major variance.
- ii. Major variances pertain to any of the following:
 - 1. i) The relaxation, by a factor greater that 10 percent, of any management requirement under the low density option;
 - **2.** ii) The relaxation, by a factor greater than five percent, of any buffer, density or built upon area requirement under the high density option; or
 - **3.** iii) Any variation in the design, maintenance or operation requirements of a wet detention pond or other approved stormwater management system.

iii. Minor variances pertain to a relaxation, by a factor of up to ten percent of any buffer, density, or built-upon area requirement under the low density option.

b. REQUIRED FINDINGS OF FACT

Before the Watershed Review Board may grant a variance, it shall make the following three findings, which shall be recorded in the permanent record of the case, and shall include the factual reasons on which they are based:

- i. There are practical difficulties or unnecessary hardships in the way of carrying out the strict letter of the ordinance. In order to determine that there are practical difficulties or unnecessary hardships, the Board must find that the five following conditions exist:
 - 1. In complying with the provisions of this Ordinance, the applicant can secure no reasonable return from, nor make reasonable use of, their property. Merely proving that the variance would permit a greater profit to be made from the property will not be considered adequate to justify the granting of a minor variance. Moreover, the BOA shall consider whether the variance is the minimum possible deviation from the terms of this Ordinance that will make possible the reasonable use of the property;
 - 2. The hardship results from the application of the ordinance to the property rather than from other factors such as deed restrictions or other hardship;
 - **3.** The hardship is due to the physical nature of the applicant's property, such as size, shape or topography, which is different from that of neighboring property;
 - **4.** The hardship is not the result of the actions of an applicant who knowingly or unknowingly violates the ordinance, or who purchases the property after the effective date of the ordinance and then comes to the Board for relief; and
 - 5. The hardship is peculiar to the applicant's property, rather than the result of conditions that are widespread. If other properties are equally subject to the hardship created in the restriction, then granting a variance would be special privilege denied to others, and would not promote equal justice.
- ii. The variance is in harmony with the general purpose and intent of this Ordinance and preserves its spirit.
- iii. In the granting of the variance, the public safety and welfare have been assured and substantial justice has been done. The BOA shall not grant a variance if it finds that doing so would in any respect impair the public health, safety, or general welfare.

c. CONDITIONS OF APPROVAL

- i. In granting a variance approval, the BOA may attach conditions regarding the location, character, and other features of the proposed building, structure, or use as it may deem advisable.
- ii. If a variance for the construction, alteration, or use of property is granted, the construction, alteration or use shall be in accordance with the approved site plan.

d. PRIOR DENIAL

The BOA shall refuse to hear an appeal or an application for a variance previously denied if it finds that there have been no substantial changes in conditions or circumstances bearing on the appeal or application.

e. EXPIRATION

A variance issued in accordance with this section shall be considered a watershed protection permit and shall expire if a building permit or watershed occupancy permit for the use is not obtained by the applicant within six months from the date of the decision.

f. ADDITIONAL PROVISIONS FOR MAJOR VARIANCES

i. Generally

If the application calls for the granting of a major variance, and if the BOA decides in favor of granting the variance, the BOA shall prepare a preliminary record of the hearing with all deliberate speed. The preliminary record of the hearing shall include the following:

- 1. The variance application;
- 2. The hearing notices;
- 3. The evidence presented;
- 4. Motions, offers of proof, objections to evidence and rulings on them;
- 5. Proposed findings and exceptions; and
- 6. The proposed decision, including all conditions proposed to be added to the permit.

ii. Action by the Environmental Management Commission

The preliminary record shall be sent to the Environmental Management Commission for its review as follows:

- 1. If the Commission concludes from the preliminary record that the variance qualifies as a major variance and that the property owner can secure no reasonable return from, nor make any practical use of the property unless the proposed variance is granted, and the variance, if granted, will not result in a serious threat to the water supply, then the Commission shall approve the variance as proposed or approve the proposed variance with conditions and stipulations.
- 2. The Commission shall prepare a decision and send it to the BOA. If the Commission approves the variance as proposed, the BOA shall prepare a final decision granting the proposed variance.
- **3.** If the Commission approves the variance with conditions and stipulations, the BOA shall prepare a final decision, including those conditions and stipulations, granting the proposed variance.
- **4.** If the Commission concludes from a preliminary record that the variance qualifies as a major variance and that the property owner can secure a reasonable return from or make a practical use of the property without the variance or the variance, if granted, will result in a serious threat to the water supply, then the Commission shall deny approval of the variance as proposed.
- 5. The Commission shall prepare a decision and send it to the BOA.
- **6.** The BOA shall prepare a final decision denying the variance as proposed.

H. INSUFFICIENT GROUNDS FOR APPROVING VARIANCES

The following factors shall not constitute sufficient grounds for approval of any variance:

- 1. A request for a particular use that is expressly, or by inference, prohibited in the zoning district;
- 2. Hardships resulting from factors other than application of requirements of this Ordinance;
- The fact that land or a structure may be utilized more profitably or be more marketable with a variance; or
- The citing of other nonconforming or conforming uses of land or structures in the same or other zoning districts.

I. CONDITIONS OF APPROVAL

In granting a variance, the BOA may prescribe conditions of approval to ensure compliance with the standards of this section, and to assure that the use of the land to which the variance applies will be compatible with surrounding lands and will not alter the essential character of the neighborhood.

- 1. A variance granted subject to a condition of approval shall be permitted as long as there is compliance with the condition.
- 2. Violation of a condition of approval shall be deemed a violation of this Ordinance.
- **3.** If a violation or invalidation of a condition of approval occurs, the Planning Director may revoke the authorization for the development subject to the variance.

J. EFFECT

1. GENERAL

Approval of a variance authorizes only the particular regulatory relief approved by the BOA. It does not exempt the applicant from the responsibility to obtain all other permits or development approvals required by this Ordinance or any other applicable laws, and does not indicate that the development

2.2. Application Review Procedures

2.2.21. Variance

for which the variance is granted should receive other permits or development approvals under this Ordinance unless the relevant and applicable portions of this Ordinance are met.

2. NOTIFICATION REGARDING FLOOD INSURANCE COSTS

- **a.** An applicant for whom a flood hazard area variance is approved shall be provided written notice by the Planning Director specifying the difference between the base flood elevation (BFE) and the elevation to which the structure is built. The notice shall inform the applicant about the risks to life and property from construction below the BFE and that issuance of a variance to construct a structure below the BFE will result in increased premium rates for flood insurance.
- **b.** The notification shall be maintained by the Planning Director with the record of the variance action.

3. RECORDS

Upon request, the Planning Director shall report all flood-related variances approved in accordance with this section to the Federal Emergency Management Agency and the State of North Carolina.

K. AMENDMENT

Amendment of a variance may only be reviewed and considered in accordance with the procedures and standards established for its original approval.

L. EXPIRATION

- 1. If the BOA does not include a time period by which development subject to variance expires, development shall commence within 12 months of the date of issuance of the variance or the variance shall expire and become null and void.
- 2. A variance shall expire and become invalid if the property owner changes development on the site such that the extraordinary and exceptional conditions that warranted the hardship and variance no longer do so.

M. APPEAL

- Any decision by the BOA shall be subject to review by the Superior Court of Wake County by proceedings in the nature of certiorari and in accordance with Section 160D-1402 of the North Carolina General Statutes.
- 2. Petitions for review must be filed with the Clerk of Court within 30 days of the date the decision is filed in the office of the appropriate review authority and delivered by personal delivery, electronic mail, or first-class mail to the applicant, landowner, and to any person who has submitted a written request for a copy, prior to the date the decision becomes effective.

ARTICLE 4: USES

4.2. Principal Uses

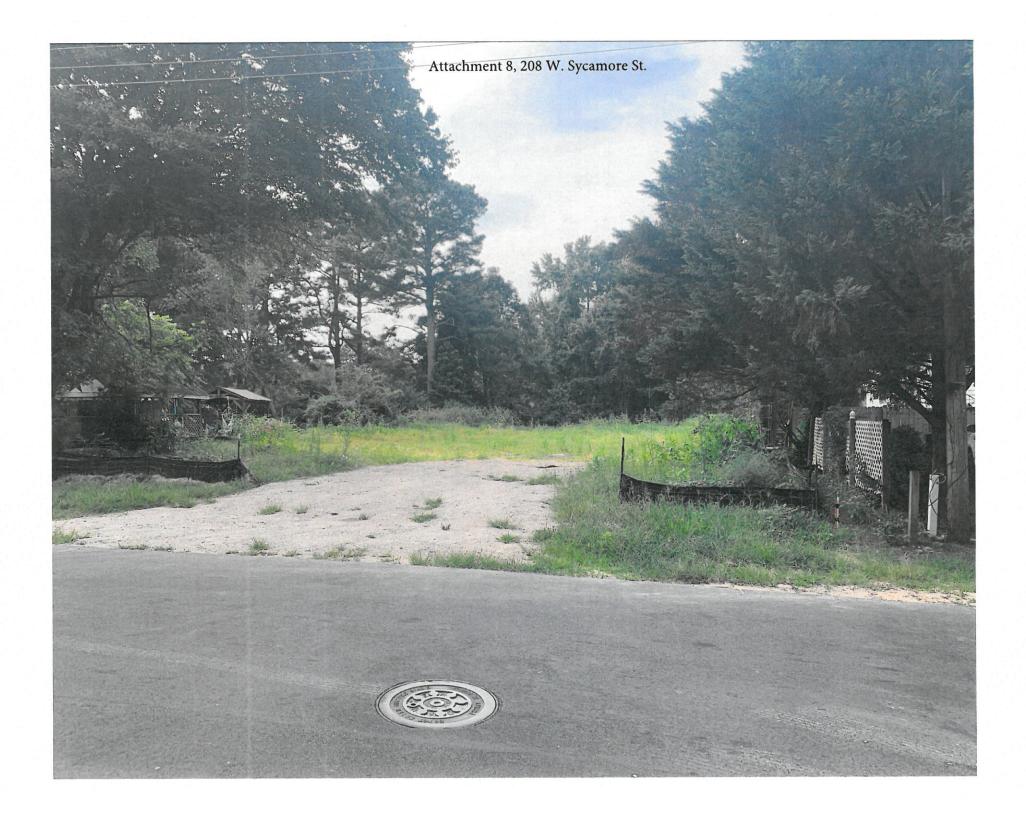
4.2.3. Principal Use Table

4.2.3. PRINCIPAL USE TABLE

A=Allowed (if listed in	a PD r	naster	plan),	P=Pe	2.3: ermitted	l subje	ct to c	pplice	ble us	se-spe	cific st	andar	ds; S= =Prohi	=Requ bited	ires ap	proval of a
		RESIDENTIAL					COMMERCIAL					MIXED USE				IFIC DS
USE TYPE [1]	R1	R2	R4	R6	RMF	NG	၁ဗ	웃	11	ਹ	Ξ	Ю	DTC	DTP	PD	Use-Specific Standards [2]
				RESI	DENT	IAL US	SE CL	ASSIF	ICATI	ON						
Assisted Living Facility				S	S		Р			6.1		Р		Р	А	4.3.3.A
Boarding/ Rooming House		S	S	S	Р	· P						S	Р	Р	А	4.3.3.B
Bungalow Court		Р	Р	Р	Р	Р						S		Р	Α	4.3.3.C
Continuing Care Retirement Center				Р	P	S	Р		,			Р	·	Р	Α	4.3.3.D
Duplex Dwelling		S	S	Р	Р	Р	S					Р	Р	Р	Α	
Family Care Home	Р	Р	Р	Р	Р	Р	Р					Р	Р	Р	Α	<u>4.3.3.E</u>
Group Home				S	S	S						S		S	Α	4.3.3.F
Halfway House		25		S	S		*					S	*		Α	<u>4.3.3.G</u>
Live/Work Dwelling	1	•		1	Р	Р	Р	Р	S		•	Р	Р	Р	Α	<u>4.3.3.H</u>
Manufactured Dwelling			[3]				٥		• .			[3]		•	Α	4.3.3.1
Manufactured Dwelling Park			•								•					4.3.3.J
Mobile Home	·			٠	•	·	•		•						·	<u>4.3.3.K</u>
Mobile Home Park		•		•	•		•						•		•	4.3.3.L
Multi-family Dwelling	·		S	S	Р		Р					Р	Р	Р	Α	4.3.3.M
Pocket Neighborhood		Р	Р	Р	Р	Р	•	•				Р	•	Р	Α	4.3.3.N
Nursing Home Single-family Attached		•	S	S	S	S .	P					P		P	A	4.3.3.O
Dwelling Single-family Detached	P	Р	Р	Р	Р	Р	P					P	P	P	A	4.3.3.P
Dwelling Triplex/Quadplex	6.5		S	Р	Р	Р	Р					Р	Р	Р	Α	4.3.3.Q
Upper-story Residential				P	P	Р	P	Р	P	P		P	P	P	A	4.3.3.R
INSTITUTIONAL USE CLASSIFICATION																
Adult Day Care Center					S		Р	Р				Р		S	Α	4.3.4.A
Airport & Related Facilities					•				S	S	S				A	
Antenna Collocation, Major	S	S	S	S	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Α	4.3.4.B
Antenna Collocation, Minor	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Α	
Arboretum or Formal Garden	Р	Р	Р	Р	Р	Р	Р		¥			Р	Р	Р	Α	
Auditorium ·							Р	Р	S	Р		Р	Р	Р	Α	4.3.4.C
Blood/Tissue Collection					•							S		S		

Attachment 7, 208 W. Sycamore N.C.G.S 160D-403(f)

(f) Revocation of Development Approvals. - In addition to initiation of enforcement actions under G.S. 160D-404, development approvals may be revoked by the local government issuing the development approval by notifying the holder in writing stating the reason for the revocation. The local government shall follow the same development review and approval process required for issuance of the development approval, including any required notice or hearing, in the review and approval of any revocation of that approval. Development approvals shall be revoked for any substantial departure from the approved application, plans, or specifications; for refusal or failure to comply with the requirements of any applicable local development regulation or any State law delegated to the local government for enforcement purposes in lieu of the State; or for false statements or misrepresentations made in securing the approval. Any development approval mistakenly issued in violation of an applicable State or local law may also be revoked. The revocation of a development approval by a staff member may be appealed pursuant to G.S. 160D-405. If an appeal is filed regarding a development regulation adopted by a local government pursuant to this Chapter, the provisions of G.S. 160D-405(e) regarding stays apply.







STAFF REPORT BOARD OF ADJUSTMENT 212 W. SYCAMORE STREET VARIANCE JULY 29, 2021

Topic: Case # 568480 - 212 W. SYCAMORE STREET VARIANCE

Speaker: Michael J. Clark, AICP, CZO, Planning Director From: Michael J. Clark, AICP, CZO, Planning Director Prepared by: Michael J. Clark, AICP, CZO, Planning Director

Approved by: Joseph M. Moore II, PE, Town Manager

Executive Summary:

The Board of Adjustment will consider a request from Brian O'Connell for a variance from Section 4.3.3.O of the UDO to allow for multiple driveways at 208 W. Sycamore Street in front of the structure and vehicle access from Sycamore Street.

Background:

On March 5, 2021, the applicant submitted a request for a duplex to be constructed at 208 W. Sycamore Street under application RBPR-055035-2021. The application was reviewed by Town of Zebulon Staff and Wake County Building and Inspections Staff and issued in error on March 24, 2021 as the site plan showed two driveways with direct access onto Sycamore. The site is zoned Downtown Periphery and proposed use of a Duplex is a permitted use by right per Section 4.2.3 of Unified Development Ordinance, however, is subject to the standards of Section 4.3.3.0 which requires single family attached structures to be accessed from the rear or the side of the structure. Chapter 9 of the UDO defines duplex as a single family attached structure. Section 5.3.3.B if the UDO exempts minimum parking within the Downtown Core and the Downtown Periphery Zoning Districts.

The previous dwelling was demolished under permit DPR-051948-2021, which is still open. The applicant began construction of the structure at 212 W. Sycamore and inquired to staff about a lot division to create two separate units. This request resulted in additional investigation into the application and the error was discovered. In accordance with North Carolina General Statute 160D-403(F) the permit was officially rescinded on June 28th, 2021, and a Stop Work Order was issued. However, the applicant had progressed with substantial construction, including the installation of footings, foundation, and framing of the approved structure, prior to issuance of the Stop Work Order. The attorney for the applicant was notified that the Stop Work Order was issued and no work may continue until a variance was issued.

Discussion:

The discussion before the Board of Adjustment is whether the proposed request meets the Standards of Section 2.2.21.G.1 of the UDO.

Variance Standards:

In accordance with Section 2.2.21.G.1.a of the UDO, the request must meet all of the following standards:

i. Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property.



STAFF REPORT BOARD OF ADJUSTMENT 212 W. SYCAMORE STREET VARIANCE JULY 29, 2021

- ii. The hardship results from conditions that are peculiar to the property, such as location, size or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance.
- iii. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of the variance shall not be regarded as a self-created hardship.
- iv. The requested variance is consistent with the spirit, purpose, and intent of the ordinance, such that public safety is secured, and substantial justice is achieved.

Furthermore, in addition to the above standards, the Board of Adjustment may also consider the following:

- i. The variance approval is the minimum necessary to make possible the reasonable use of the land, building, or structure.
- ii. All property taxes on the land subject to the variance application have been paid in full.
- iii. None of the following may be used as the basis for approving a variance:
 - 1. Neither the nonconforming use of lands, buildings, or structures in the same zoning district, or the permitted use of lands, buildings, or structures in other zoning districts, or personal circumstances;
 - 2. A request for a particular use that is expressly, or by inference, prohibited in the zoning district;
 - 3. Hardships resulting from factors other than application of the relevant standards of this ordinance;
 - 4. The fact that land or a structure may be utilized more profitably or be more marketable with a variance;
 - 5. The citing of other conforming or nonconforming uses of land or structures in the same or other zoning districts; or
 - 6. Financial hardship.

Staff Recommendation:

Staff Recommends approval of the proposed request as substantial construction of the approved dwelling establishes a practical difficulty.

Attachments:

- 1. Application
- 2. Site Plan
- 3. Building Elevations
- 4. UDO Section 4.3.3.0
- 5. UDO Section 2.2.21
- 6. UDO Section 4.2.3 (Subset of Use Table)
- 7. NCGS 160D-403(F)
- 8. Site Photos



Town of Zebulon Planning Department

1003 N. Arendell Avenue, Zebulon, NC 27597 Phone: (919) 823-1810 | Fax (919) 887-2824 www.townofzebulon.org

Project Overview #568480

Project Title: 212 W. Sycamore Street Jurisdiction: Town of Zebulon

Application Type: Variance Request Application

State: NC

Workflow: Variance Request (Initial Review): Planning Director

County: Wake

Description of Request

Would you like to enter your project using Street Address

or PIN?: Street Address

Parcel Identification Number (NC PIN)::

Deed Book:: 018274

Existing Zoning of the Property:: DTP Downtown Periphery

Existing Use of the Property: : Single-family Detached

Dwelling

Scope of Work::

Construction of a single family attached duplex.

Street Address of Property:: 212 W. SYCAMORE ST.,

ZEBULON

Acreage:: .31

Deed Page(s):: 02093

Proposed Zoning of the Property: DTP Downtown Periphery

Proposed Use of the Property:: Single-family Attached

Dwelling

Contact Information

Contact Info: Applicant/Agent

Brian O'Connell O'Connell Developing, LLC 1212 Riggins Mill Road Cary, NC 27519 P:9192913794

bldroco1@gmail.com

Are you the owner of the property?: I am the property owner

Contact Info: Property Owner

Brian O'Connell
O'Connell Developing, LLC
1212 Riggins Mill Road
Cary, NC 27519
P:9192913794
bldroco1@gmail.com

Note: If you are not the owner of the property, you must obtain the Owner's consent and signature giving you permission to submit this application.

Supplemental Information

The Variance Request Application also requires supplemental information beyond our standard online application. Please follow the directions below to access the appropriate forms and documents.

- 1. Access the online Application Package here.
- 2. Fill out the following sections of the document package:
 - a. Required Findings of Fact; and
 - b. Owner's Consent Form (also available via hyperlink in your submittal checklist note that only one consent form is required for submittal).
- 3. Save your PDF Application Package as "Application Supplemental" and submit it with all other required documents on the document upload screen (available in next steps of online submittal).

Please click on the **Save and Continue** button below to complete your application submittal.



PART 1. DESCRIPTION OF REQUEST/	PROPERTY	
Secont Address of the Property:		Acreage:
ZOB W. Sycamore St. Zebulo	M	Deed Page(s):
Parcel Identification Number (NC PIN):	Deed Book: 0 18274	07093
2705244950	Proposed Zoning of the Property:	0201)
Existing Zoning of the Property:	DTP	
Existing Use of the Property:	Proposed Use of the Property	
Section(s) of UDO requesting variance from:	1)TP	
4.3.3 Section 07 5.1.3. C Depter developme	n+ of diplex Exempt.	
PART 2. APPLICANT/AGENT INFORM Name of Applicant/Agent: Brica O'Come Street Address of Applicant/Agent:	IATION	
1212 Riggins mill Rd		
City.	State:	7ap Code:
Cary	Telephone Number of Applicant/Agent	
Email of Applicant/Agent:	919 251 3794	
Are you the owner of the property? Yes No Yes Yes	Note: If you are not the owner	r of the property, you <u>must</u> obtain the giving you permission to submit this
PART 3. PROPERTY OWNER INFORM	IATION	
Name of Property Owner: OC-nacl1 De Veloping. LLC Street Address of Property Owner:		
1212 Riggins mill Rol	State.	Zip Code: 2-514
Email of Property Owner	Telephone Number of Property Owner	Fax Number of Property Owner
bldraco 2 B Smail. Com	919 291 3754	
I hereby state that the facts related in this application	on and any documents submitted	herewith are complete, true,
correct, and accurate to the best of my knowledge.	Print Name:	Date:
Signature of Applicant:	Brian O'Comell	7-7-21
	Print Name:	Date:
Signature of Owner:	Brica D'Call	7-7-21
	12.5.	



PART 4. REQUIRED FINDINGS OF FACT

In accordance with Section 2.2.21,G.1.a of the UDO, the burden of proof is on the applicant to provide competent and substantial evidence demonstrating how the proposed request will meet the following findings of fact:

1. Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property.

Staff erroneously approved applicant permit for construction to the detriment of the applicant. A variance should be granted.

Applicant relied on the permit staff.

2. The hardship results from conditions that are peculiar to the property, such as location, size or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance.

Staff erroneously approved applicant permit for construction to the detriment of the applicant. A variance Should be glanted.

Applicant relied on the Permit Staff.

3. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of the variance shall not be regarded as a self-created hardship.

Stafe erroneasty approved applicant permit for construction to the detriment of the applicant. A Variance should be granted.

Applicant relied on the permit staff.

 The requested variance is consistent with the spirit, purpose, and intent of the ordinance, such that public safety is secured, and substantial justice is achieved.

Staff erroneously approved applicant point for construction to the detriment of the applicant. A variance should be granted.

Applicant relied on the pernit staff.

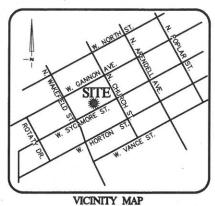
Legal Description (metes and bounds)

Starting 200.37 No°4' 12" E

68.22 S 89°45' 76" E

700 S 0° 6' 8" W

68.11 N 89° 55' 45" E





IMPERVIOUS SURFACE AREA									
DESCRIPTION	AREA								
HOUSE w/ PORCH	2,863 S.F.								
HVAC	18 S.F.								
DRIVEWAY & WALKS	584 S.F.								
TOTAL (PROPOSED)=	3,465 S.F.								
LOT AREA =	13,646 S.F.								
% IMPERVIOUS AREA	=25.4%								
% MAX. IMPERVIOUS	AREA =85%								

68 PG

1885

BM



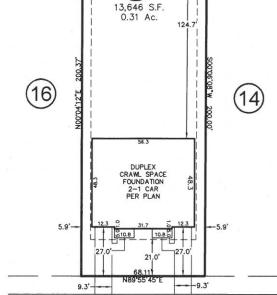
SETBACKS: (ZONE DTP)

FRONT - 0' OFF STREET PARKING 20' SIDE - NONE, 5' IF PROVIDED REAR - 15'



15' REAR SETBACK



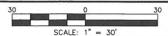


Approved

Town of Zebulon Planning Department Connor Jones 03/15/2021 1:44:07 PN W. SYCAMORE STREET

THIS DRAWING DOES NOT REFLECT AS-BUILT INFORMATION

PRELIMINARY PLAT
NOT FOR RECORDATION, CONVEYANCES, OR SALES



1917 Evans Road Cary, North Carolina 27513 Phone (919) 378–9316 Firm License # P–0873



THIS PROPERTY MAY BE SUBJECT TO ANY AND ALL APPLICABLE DEED

RESTRICTIONS, EASEMENTS, RIGHT-OF-WAY, UTILITIES AND RESTRICTIVE COVENANTS WHICH MAY BE OF RECORD OR IMPLIED

HOUSE LOCATION PLOT PLAN

FOR #212 W. SYCAMORE STREET LOT 15, BLOCK 29, TOWN OF ZEBULON, N.C.

Little River Township, Wake County, North Carolina

PROPERTY OF: . O'CONNELL DEVELOPING MAP BOOK 1885 PAGE 68 _DEED REFERENCE_

DRAWN BY: JWW DATE: FEBRUARY 24, 2021

GENERAL NOTES:

- 1. IT IS THE CONTRACTORS RESPONSED BY TO VERFY THAT ALL DIMENSIONS, ROOF PITCHES, AND SQUARE FOOTAGE ARE CORRECT PRIOR TO CONSTRUCTION. KIRA HOME DESIGNS, INC. IS NOT RESPONSIBLE FOR ANY DIMENSIONING, ROOF PITCH, OR SOLARE FOOTAGE PRACES ONCE CONSTRUCTION BEGINS.
- 2. ALL WALLS SHOWN ON THE FLOOR PLAYS ARE DRAWN AT 4" UNIESS NOTED
- 3. ALL ANGLED WALLSHOWN ON THE PLANS ARE 45 DEGREES UNLESS NOTED
- A. STUD WALL DESIGN SHALL CONFORM TO ALL NORTH CAROLINA STATE BUILDING CODE
- 5. DO NOT SCALE PLANS, DRAWING SCALE WAY BE DISTORTED DUE TO COPPER IMPERFECTIONS.
- 6. ALL CONSTRUCTION SHALL BE IN ACCORDANCE WITH NORTH CARCLINA RESIDENTIA STATE BUILDING CODE, 2018 EDITION.

SQUARE FOOTAGE (ONE UNIT)

HEATED SQUARE	FOOTAGE	UNHEATED SQUARE	COLA
HRST FLOOR-	1122	GARAGE=	247
SECOND FLOOR*	965	FRONT PORCH=	34
THIRD FLOOR«	N/A	SCREEN PORCH=	N/A
BASEMENT-	N/A	DECK-	N/A
		STORAGE -	N/A

TOTAL HEATED= 2087 TOTAL UNHEATED= 301

CRAWL SPACE VENTILATION CALCULATIONS (ONE UNIT)

WINE LOCATIONS MAY WARY FROM THOSE SHOWN ON THE PLAN BUT SHOULD BE PLACED TO POVIDE ADEQUATE VENTILATION AT ALL POINTS TO PREVENT DEAD AIR POCKETS.

100% VAPOR BARRIER MUST BE PROVIDED WITH 12" MIN. LAP JOINTS

THE TOTAL AREA OF VENTLATION OPENINGS MAY BE REDUCED TO 1/1500 AS LONG AS REQUIRED OPENINGS ARE PLACED SO AS TO PROVIDE CROSS-VENTILATION OF THE SPACE.
THE HISTALLATION OF OPERABLE SOLVERS SHALL NOT BE PROHIBITED. (COMPLY WITH HIS CODE MAN. WITH REALING TO VINT IN ACTIVITY CHOM COMPLET

SO, FT. OF CRAWL SPACE/1500

SQ. FT. OF REQUIRED VENTILATION

VENTS AT 0.45 SQ. ST. NET FREE PROVIDED BY: N/A VENTILATION FACH+ N/A SQ. FT. OF VENTILATION

POUNDATION DRAMAGE- WATERPROOFING PER SECTIONS 405 & 406

ATTIC VENTILATION CALCULATIONS (ONE UNIT)

- CALCULATIONS SHOWN BELOW ARE BASED ON VENTILATORS USED AT LEAST 3 FT. ABOVE THE CORNICE VENTS WITH THE BALANCE OF VENTIALTION PROVIDED BE EAVE VENTS.

- CATHEDRAL CELINGS SHALL HAVE A MIN. 1" CLEARANCE BETWEEN THE BOTTOM OF THE

1423 SQ. FT. OF ATTIC/300+

EACH OF INLET AND DUTLET REQUIRED.

"WALL AND ROOF CLADDING DESIGN VALUES

WALL CLADDING IS DESIGNED FOR A 24.1 SQ. FT. OR GREATER POSITIVE AND NEGATIVE PRESSURE

ROOF VALUES BOTH POSITYS AND NEGATIVE SHALL BE AS FOLLOWS:

45 SURS PTR SQ. FT. FOR ROOF PITCHES OF DV12 TO 2-25/12

34.8 LBS. PER SQ. FT. FOR ROOF PITCHES OF 2.25/12 TO 7/12

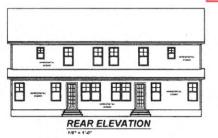
21 LBS. PER SQ. FT. FOR ROOF PITCHES OF 7/12 TO 12/12

" MEAN ROOF HEIGHT BY OR LESS



FRONT ELEVATION

TOWN OF ZEBULON







2-15-21 KBB



9101 Ten-Ten Rd. Raleigh, NC 27603 Office: (919) 302-0693





Duplex

Developing, LLC. 1212 Riggins Mill Rd. Cary, NC 27519

ELEVATIONS

STRUCTURAL NOTES

ALL CONSTRUCTION SHALL CONFIDENT OF THE LATEST REQUIREMENTS OF YORKTH CAROLINA STATE, 2718 RESIDENTIAL BLACING CODE? IN ADDITION TO ALL LOCAL CODES AND RECIZEATIONS.

	(MA COYO	DEAD LOAD	DEPLECTION (DE I LL)					
NLFL00RS	45	- 6	L760					
(armin rect-Bet) SITA	30	10	1/245					
ATTIC (No account)	90		U260					
EXTERNAL BALODRY	100	4	U/960					
9006	30	NI I	LYM					
ROOF TIPUES	30	20	1/246					
WHELDAD	BASED ON THE MEN CHARGING SHOUL							

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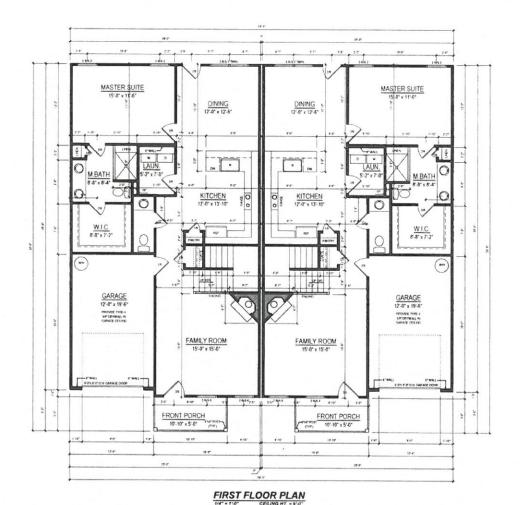
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TABLE N1102.1 INSULATION AND FENESTRATION REQUIREMENTS BY COMPONENT

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9101 Ten-Ten Rd. Raleigh, NC 27603 Office: (919) 302-0693

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O'Connell Developing, LLC. 1212 Riggins Mill Rd. Cary, NC 27519

FIRST FLOOR

Sheet Number 2

STRUCTURAL NOTES

ALL CONSTRUCTION SHALL CONFORM TO THE LATEST REQUIREMENTS OF NORTH CAROLINA STATE 2016 RESIDENTIAL BUILDING CORP. IN ADDITION TO ML LOCAL CODES WIS REGISLATIONS.

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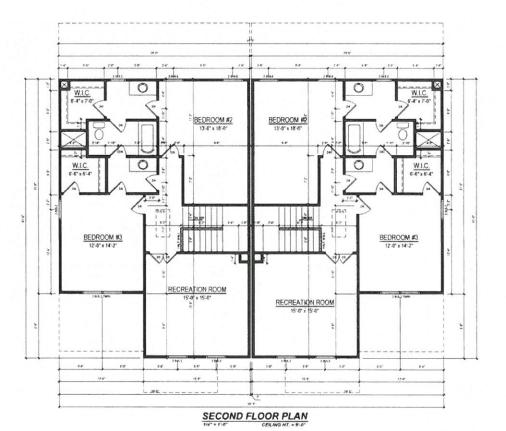
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SECOND FLOOR

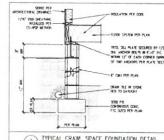
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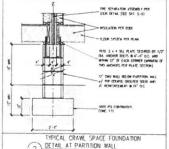
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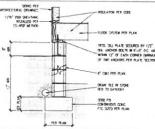


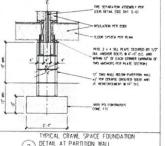
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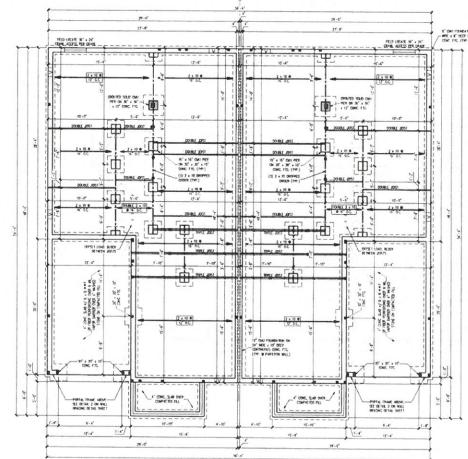
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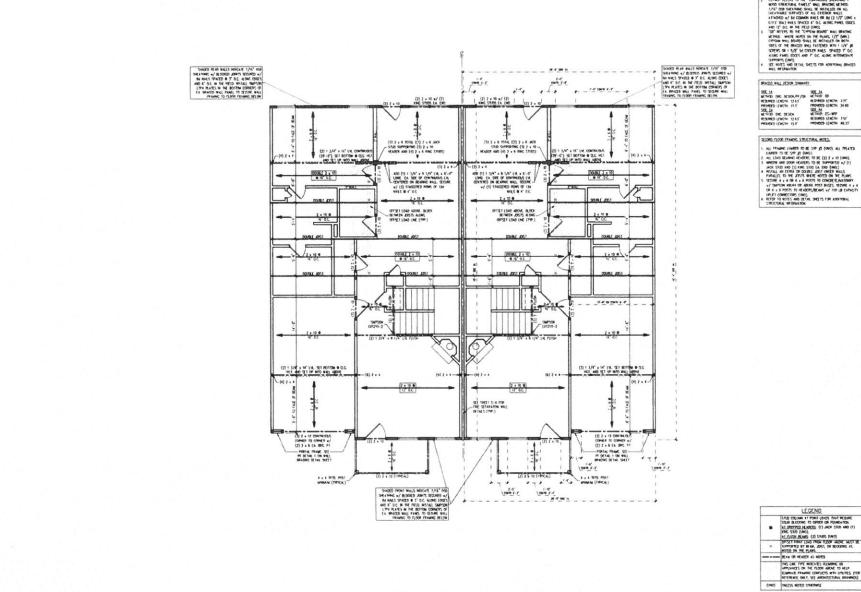
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> S-2 SECOND FLOOR FRAMING PLAN





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ENCHEEDED BY: A SMITH

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S-3 CELLING FRAMING

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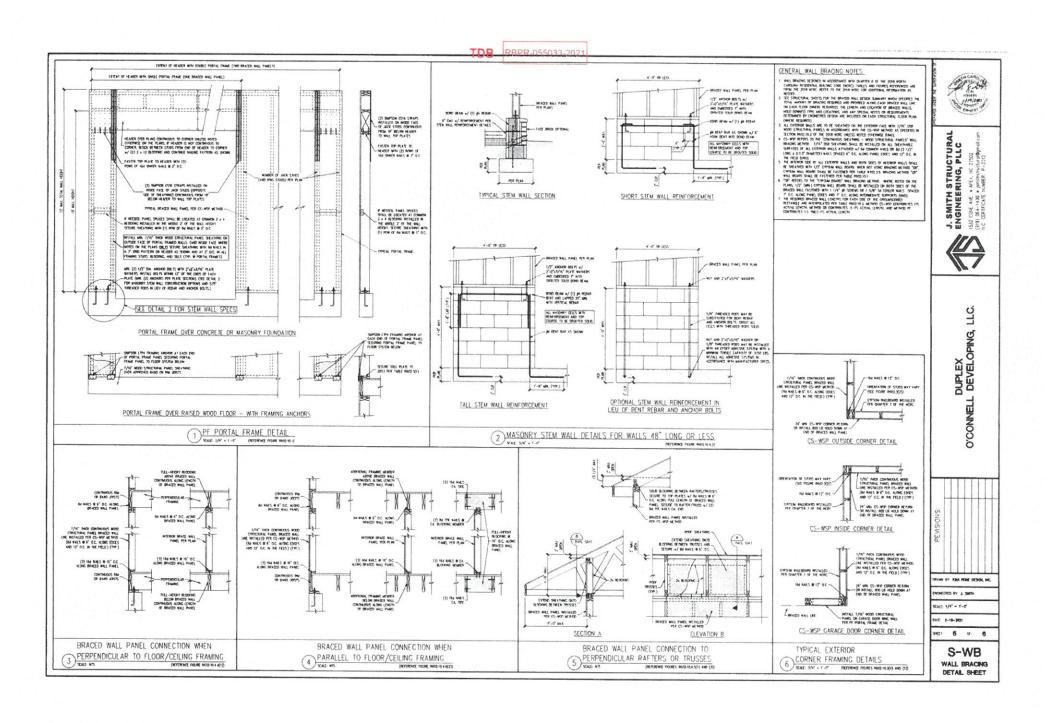
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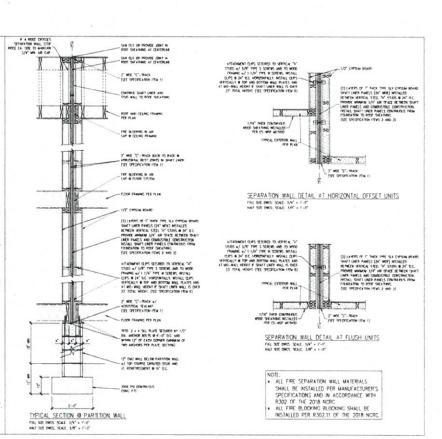
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S-4 ROOF FRAMING PLAN







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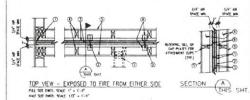
S-D1 SEPARATION WALL DETAILS



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4.3. Use-Specific Standards

4.3.3. Residential Use Types

a. MAXIMUM HEIGHT

A dwelling unit shall not exceed 11/2 stories, or 24 feet, above grade.

b. DWELLING SIZE

- A dwelling unit shall be at least 600 square feet in floor area, but not more than 2,000 square feet in floor area.
- ii. At least 2 dwellings in a pocket neighborhood shall maintain a total square footage that differs by at least 200 square feet in floor area from the average square footage of all other dwellings. Nothing shall prohibit a configuration where all dwellings are different sizes.

c. FENCES

Pocket neighborhoods are exempted from the standards in <u>Section 5.5</u>, <u>Fences and Walls</u>, but shall comply with the following:

- i. Fences within front yards or side yards forward of the front façade plane shall not exceed three feet in height.
- Fences in rear yards or side yards behind the front facade plane shall not exceed six feet in height.
- iii. In no instance shall a fence be placed within a use or access easement.

d. HOMEOWNER'S ASSOCIATION

A pocket neighborhood shall include a homeowner(s) or property owner(s) association that maintains control of common areas and takes responsibility for maintenance of common features in the neighborhood established and configured in accordance with <u>Section 6.5</u>, <u>Owners'</u> Associations.

O. SINGLE-FAMILY ATTACHED DWELLING

Single-family attached development shall comply with the following provisions:

1. BUILDING PLACEMENT

- **a.** A minimum ten feet of separation shall be maintained between all buildings in the development.
- **b.** Buildings must be set back from private drives and parking lots a minimum of ten feet as measured from back of curb or edge of pavement, if no curb is provided.
- **c.** Buildings shall be setback from public streets in the development in accordance with the street setbacks for the district where located.

2. MAXIMUM NUMBER OF UNITS PER BUILDING

<u>Table 4.3.3.O.2: Maximum Number of Units in a Buildings</u>, sets out the maximum number of attached residential dwelling units allowed in a single building by zoning district:

ABLE 4.3.3.O.2: MAXIMUM NUMBER OF UNITS IN A BUILDING							
ZONING DISTRICT	MAXIMUM NUMBER OF UNITS IN A SINGLE BUILDING						
R4 & R6	6						
RMF	12						
GC	12						
Ol	8						
DTC	5						
DTP	8						

3. RECREATION FACILITIES

Active recreation facilities must be placed a minimum of 50 feet from adjacent land used for single-family detached residential purposes.

4. UTILITIES

All electric, communications, water and sewer utility lines shall be installed underground.

5. CONDOMINIUMS

Single-family attached development configured as condominiums shall comply with the following standards:

- **a.** Condominiums shall conform to the use and development requirements of this Ordinance for the zoning district(s) where located.
- **b.** Condominiums shall conform to the requirements of the North Carolina Condominium Act, in Chapter 47C of the North Carolina General Statutes.
- C. Condominium ownership may be created by the owner or co-owners of a structure(s) by an express declaration of their intention to submit such property to the provisions of the North Carolina Condominium Act, which declaration shall be subject to approval by the Board of Commissioners and recorded in the office of the Register of Deeds in the county where the development is located.

6. ACCESS TO DEVELOPMENT

- a. Single-family attached developments shall abut a public street.
- **b.** Individual single-family attached lots need not abut a public street provided that every dwelling unit shall be provided access to their property via either a public right-of-way or a private vehicular or pedestrian way owned by the individual lot owner in fee or in common ownership with other property owners in the townhouse development.
- c. Adequate access shall be provided for firefighting equipment, service deliveries and refuse collections.

7. VEHICULAR ACCESS TO INDIVIDUAL DWELLINGS

Vehicular access points to individual dwellings or individual lots within a single-family attached development shall only be from the side or rear of the lot.

8. GUEST PARKING SPACES REQUIRED

- **a.** Single-family attached residential developments of three or more dwelling units shall provide shared or common guest parking facilities in accordance with the standards in <u>Table 5.8.4.H: Minimum Off-Street Parking Requirements Table</u>.
- **b.** Guest parking spaces shall be evenly distributed around the development, to the maximum extent practicable.
- **c.** Guest parking areas shall be served by pedestrian access that connects to the existing public sidewalk, greenway, or trail network serving the development.

P. SINGLE-FAMILY DETACHED DWELLING

New single-family detached dwellings constructed after January 1, 2020 shall comply with the following standards:

1. FINISHED FLOOR HEIGHT

Except for single-family detached dwellings subject to a deed restricting limiting the age of residents to 55 years of age or older, the finished floor elevation shall be at least 18 inches above the finished grade adjacent to the home's primary entrance.

2. INGRESS/EGRESS ON EVERY SIDE

Single-family detached dwellings shall be configured so that each side of the dwelling includes some form of ingress or egress capable of allowing emergency exit from or entrance into the dwelling. Windows, doors, or other wall penetrations shall be credited towards these standards. Skylights shall also be credited towards these standards in cases where there is sufficient access to the ground from the roof.

3. SITE ACCESS

ARTICLE 2: PROCEDURES

2.2. Application Review Procedures

2.2.21. Variance

2.2.21. VARIANCE

A. PURPOSE AND INTENT

The purpose of this section is to allow certain deviations from the dimensional standards of this Ordinance (such as height, yard setback, lot coverage, or similar numerical standards) when the landowner demonstrates that, owing to special circumstances or conditions beyond the landowner's control (such as topographical conditions, narrowness, shallowness, or shape of a specific parcel of land), a literal application of the standards would result in undue and unique hardship to the landowner and the deviation would not be contrary to the public interest. This section also includes standards for variance from the Town's special flood hazard area standards in Section 3.8.2, Flood Hazard Overlay (FHO) District, as well as the procedures and standards for variances from the watershed protection standards included in Section 3.3.2, Residential Watershed (R1) District.

B. APPLICABILITY

- Development that would otherwise be subject to undue and unique hardship from the applications of the standards in this Ordinance may seek relief from the standards in accordance with this section.
- No variance may be sought that increases development density (e.g., units per acre) beyond that allowed in a base zoning district, or that would permit a use not allowed in a zoning district.

C. VARIANCE PROCEDURE

The variance procedure is described in <u>Figure 2.2.21</u>, <u>Variance Procedure</u>, as supplemented by <u>Section 2.3</u>, <u>Application Processing</u>, and the Procedures Manual.

D. BOARD OF ADJUSTMENT REVIEW AND DECISION

- 1. The BOA, after the conclusion of a quasi-judicial public hearing, shall decide the application for a variance.
- 2. The decision shall be based on the evidence in the record, as supplemented by the arguments presented at the quasi-judicial hearing, and the standards in <u>Section 2.2.21.G</u>, <u>Variance Review Standards</u>.
- 3. The decision shall be one of the following:
 - **a.** Approval of the variance as proposed;
 - **b.** Approval of the variance with revisions; or
 - c. Denial of the variance.
- **4.** The concurring vote of four-fifths of the BOA shall be necessary to grant a variance.
- **5.** Each decision shall be made in writing and reflect the BOA's determination of facts and their application to the standards in this Ordinance.
- 6. The written decision shall be signed by the Chair or other duly authorized member of the BOA.
- 7. The decision of the BOA shall be effective upon the filing of the written decision.

E. NOTIFICATION OF DECISION

The decision of the BOA shall be delivered by personal service, electronic mail, or by first-class mail to the applicant, the landowner, and to any person who has submitted a written request for a copy prior to the

	FIGURE 2.2.21: ARIANCE PROCEDURE
Step	Action
	- 11-24 Sept A 23
1	Pre-application Conference See Section 2.3.2, Pre- application Conference
	File Application
2	See Section 2.3.3, Application Filing
3	Completeness Determination See Section 2.3.3.G, Determination of Application Completeness
4	Planning Director Review See <u>Section 2.3.5, Staff</u> <u>Review and Action</u>
5	Public Hearing Scheduled
6	Public Notice See <u>Section 2.3.6, Public</u> <u>Notice</u>
7	Board of Adjustment Review and Decision See Section 2.3.7, Public Hearings and Meetings
8	Notification of Decision See <u>Section 2.3.9</u> , Notification <u>of Decision</u>
9	Recordation

date the decision becomes effective. The person providing notification of decision shall certify that proper notification has been made.

F. RECORDATION

If a variance application is approved, the notice of decision may be recorded by the applicant in the office of the Wake County Register of Deeds.

G. VARIANCE REVIEW STANDARDS

The standards in this section are organized into the standards applicable to variances from the zoning-related provisions, the flood hazard overlay provisions, and the watershed protection provisions.

1. ZONING-RELATED VARIANCE STANDARDS

a. REQUIRED FINDINGS OF FACT

A zoning variance shall be approved on a finding the applicant demonstrates all of the following:

- i. Unnecessary hardship would result from the strict application of the Ordinance. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property.
- ii. The hardship results from conditions that are peculiar to the property, such as location, size or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the general public, may not be the basis for granting a variance.
- **iii.** The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of the variance shall not be regarded as a self-created hardship.
- **iv.** The requested variance is consistent with the spirit, purpose, and intent of the ordinance, such that public safety is secured, and substantial justice is achieved.

b. OTHER CONSIDERATIONS

In addition to the making the required findings in subsection (a) above, the BOA may also consider the following:

- i. The variance approval is the minimum necessary to make possible the reasonable use of the land, building, or structure.
- ii. All property taxes on the land subject to the variance application have been paid in full.
- iii. None of the following may be used as the basis for approving a variance:
 - 1. Neither the nonconforming use of lands, buildings, or structures in the same zoning district, or the permitted use of lands, buildings, or structures in other zoning districts, or personal circumstances;
 - 2. A request for a particular use that is expressly, or by inference, prohibited in the zoning district;
 - Hardships resulting from factors other than application of the relevant standards of this ordinance;
 - **4.** The fact that land or a structure may be utilized more profitably or be more marketable with a variance;
 - **5.** The citing of other conforming or nonconforming uses of land or structures in the same or other zoning districts; or
 - 6. Financial hardship.

2. FLOOD HAZARD OVERLAY VARIANCE STANDARDS

In addition to the standards for a zoning variance, variances from the flood hazard overlay standards in this Ordinance shall be reviewed and decided in accordance with the standards in <u>Section 3.8.2</u>, <u>Flood Hazard Overlay (FHO) District</u>, and the following:

a. REQUIRED FINDINGS OF FACT

A variance from the flood hazard area standards shall be approved on a finding the applicant demonstrates all of the following standards are met:

- i. There is a good and sufficient cause to grant the variance;
- ii. The variance is the minimum necessary to provide relief;
- iii. Failure to grant the variance would result in exceptional hardship to the landowner; and
- **iv.** Granting the variance will not result in increased flood heights, additional threats to public safety, extraordinary public expense, create nuisance, cause fraud on or victimization of the public, or conflict with this Ordinance.

b. OTHER CONSIDERATIONS

In addition to making the required findings in subsection (a) above, the BOA may also consider the following:

- i. Approval of the variance will not render the building in violation of applicable federal, state, or local requirements;
- ii. Approval of the variance will not result in any increase in flood levels within any designated floodway or non-encroachment area during the base flood discharge;
- iii. The variance is issued prior to any other prerequisite permit or development approvals;

c. HISTORIC SITES OR STRUCTURES

Reconstruction or rehabilitation of structures listed on the National Register of Historic Places or the State Inventory of Historic Places may occur in a flood hazard area without need for obtaining a variance in accordance with this subsection.

d. REQUIRED FINDINGS FOR DENIAL

All of the following factors shall be considered by the BOA if an application for a variance to the flood hazard area standards is denied:

- 1. The danger that materials may be swept onto other lands and injure others;
- 2. The danger to life and land due to flooding or erosion damage;
- **3.** The susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual landowner;
- **4.** The importance of the services provided by the proposed facility to the community;
- 5. The necessity to the facility of a waterfront location as a functionally-dependent facility;
- **6.** The availability of alternative locations, not subject to flooding or erosion damage, for the proposed use;
- 7. The compatibility of the proposed use with existing and anticipated development;
- **8.** The relationship of the proposed use to the town's adopted policy guidance and the town's floodplain management program;
- **9.** The safety of access to the use in times of flood for ordinary emergency vehicles;
- **10.** The expected height, velocity, duration, rate of rise, and sediment transport of the floodwaters and the effects of wave action, if applicable, expected at the site; and
- 11. The costs of providing governmental services during and after flood conditions including maintenance and repair of public utilities and facilities such as sewer, gas, electrical and water systems, and streets and bridges.

3. WATERSHED PROTECTION VARIANCE STANDARDS

a. VARIANCES DISTINGUISHED

- i. Variances from the water supply watershed standards in <u>Section 3.3.2</u>, <u>Residential Watershed</u> (R1) <u>District</u>, in the shall take the form of a minor variance or a major variance.
- ii. Major variances pertain to any of the following:
 - 1. i) The relaxation, by a factor greater that 10 percent, of any management requirement under the low density option;
 - 2. ii) The relaxation, by a factor greater than five percent, of any buffer, density or built upon area requirement under the high density option; or
 - **3.** iii) Any variation in the design, maintenance or operation requirements of a wet detention pond or other approved stormwater management system.

iii. Minor variances pertain to a relaxation, by a factor of up to ten percent of any buffer, density, or built-upon area requirement under the low density option.

b. REQUIRED FINDINGS OF FACT

Before the Watershed Review Board may grant a variance, it shall make the following three findings, which shall be recorded in the permanent record of the case, and shall include the factual reasons on which they are based:

- i. There are practical difficulties or unnecessary hardships in the way of carrying out the strict letter of the ordinance. In order to determine that there are practical difficulties or unnecessary hardships, the Board must find that the five following conditions exist:
 - 1. In complying with the provisions of this Ordinance, the applicant can secure no reasonable return from, nor make reasonable use of, their property. Merely proving that the variance would permit a greater profit to be made from the property will not be considered adequate to justify the granting of a minor variance. Moreover, the BOA shall consider whether the variance is the minimum possible deviation from the terms of this Ordinance that will make possible the reasonable use of the property;
 - 2. The hardship results from the application of the ordinance to the property rather than from other factors such as deed restrictions or other hardship;
 - **3.** The hardship is due to the physical nature of the applicant's property, such as size, shape or topography, which is different from that of neighboring property;
 - **4.** The hardship is not the result of the actions of an applicant who knowingly or unknowingly violates the ordinance, or who purchases the property after the effective date of the ordinance and then comes to the Board for relief; and
 - 5. The hardship is peculiar to the applicant's property, rather than the result of conditions that are widespread. If other properties are equally subject to the hardship created in the restriction, then granting a variance would be special privilege denied to others, and would not promote equal justice.
- **ii.** The variance is in harmony with the general purpose and intent of this Ordinance and preserves its spirit.
- iii. In the granting of the variance, the public safety and welfare have been assured and substantial justice has been done. The BOA shall not grant a variance if it finds that doing so would in any respect impair the public health, safety, or general welfare.

c. CONDITIONS OF APPROVAL

- i. In granting a variance approval, the BOA may attach conditions regarding the location, character, and other features of the proposed building, structure, or use as it may deem advisable.
- **ii.** If a variance for the construction, alteration, or use of property is granted, the construction, alteration or use shall be in accordance with the approved site plan.

d. PRIOR DENIAL

The BOA shall refuse to hear an appeal or an application for a variance previously denied if it finds that there have been no substantial changes in conditions or circumstances bearing on the appeal or application.

e. EXPIRATION

A variance issued in accordance with this section shall be considered a watershed protection permit and shall expire if a building permit or watershed occupancy permit for the use is not obtained by the applicant within six months from the date of the decision.

f. ADDITIONAL PROVISIONS FOR MAJOR VARIANCES

i. Generally

If the application calls for the granting of a major variance, and if the BOA decides in favor of granting the variance, the BOA shall prepare a preliminary record of the hearing with all deliberate speed. The preliminary record of the hearing shall include the following:

- 1. The variance application;
- 2. The hearing notices;
- 3. The evidence presented;
- **4.** Motions, offers of proof, objections to evidence and rulings on them;
- 5. Proposed findings and exceptions; and
- **6.** The proposed decision, including all conditions proposed to be added to the permit.

ii. Action by the Environmental Management Commission

The preliminary record shall be sent to the Environmental Management Commission for its review as follows:

- 1. If the Commission concludes from the preliminary record that the variance qualifies as a major variance and that the property owner can secure no reasonable return from, nor make any practical use of the property unless the proposed variance is granted, and the variance, if granted, will not result in a serious threat to the water supply, then the Commission shall approve the variance as proposed or approve the proposed variance with conditions and stipulations.
- The Commission shall prepare a decision and send it to the BOA. If the Commission approves the variance as proposed, the BOA shall prepare a final decision granting the proposed variance.
- **3.** If the Commission approves the variance with conditions and stipulations, the BOA shall prepare a final decision, including those conditions and stipulations, granting the proposed variance.
- **4.** If the Commission concludes from a preliminary record that the variance qualifies as a major variance and that the property owner can secure a reasonable return from or make a practical use of the property without the variance or the variance, if granted, will result in a serious threat to the water supply, then the Commission shall deny approval of the variance as proposed.
- **5.** The Commission shall prepare a decision and send it to the BOA.
- **6.** The BOA shall prepare a final decision denying the variance as proposed.

H. INSUFFICIENT GROUNDS FOR APPROVING VARIANCES

The following factors shall not constitute sufficient grounds for approval of any variance:

- 1. A request for a particular use that is expressly, or by inference, prohibited in the zoning district;
- 2. Hardships resulting from factors other than application of requirements of this Ordinance;
- The fact that land or a structure may be utilized more profitably or be more marketable with a variance; or
- **4.** The citing of other nonconforming or conforming uses of land or structures in the same or other zoning districts.

I. CONDITIONS OF APPROVAL

In granting a variance, the BOA may prescribe conditions of approval to ensure compliance with the standards of this section, and to assure that the use of the land to which the variance applies will be compatible with surrounding lands and will not alter the essential character of the neighborhood.

- 1. A variance granted subject to a condition of approval shall be permitted as long as there is compliance with the condition.
- 2. Violation of a condition of approval shall be deemed a violation of this Ordinance.
- **3.** If a violation or invalidation of a condition of approval occurs, the Planning Director may revoke the authorization for the development subject to the variance.

J. EFFECT

1. GENERAL

Approval of a variance authorizes only the particular regulatory relief approved by the BOA. It does not exempt the applicant from the responsibility to obtain all other permits or development approvals required by this Ordinance or any other applicable laws, and does not indicate that the development

2.2.21. Variance

for which the variance is granted should receive other permits or development approvals under this Ordinance unless the relevant and applicable portions of this Ordinance are met.

2. NOTIFICATION REGARDING FLOOD INSURANCE COSTS

- **a.** An applicant for whom a flood hazard area variance is approved shall be provided written notice by the Planning Director specifying the difference between the base flood elevation (BFE) and the elevation to which the structure is built. The notice shall inform the applicant about the risks to life and property from construction below the BFE and that issuance of a variance to construct a structure below the BFE will result in increased premium rates for flood insurance.
- **b.** The notification shall be maintained by the Planning Director with the record of the variance action.

3. RECORDS

Upon request, the Planning Director shall report all flood-related variances approved in accordance with this section to the Federal Emergency Management Agency and the State of North Carolina.

K. AMENDMENT

Amendment of a variance may only be reviewed and considered in accordance with the procedures and standards established for its original approval.

L. EXPIRATION

- If the BOA does not include a time period by which development subject to variance expires, development shall commence within 12 months of the date of issuance of the variance or the variance shall expire and become null and void.
- A variance shall expire and become invalid if the property owner changes development on the site such that the extraordinary and exceptional conditions that warranted the hardship and variance no longer do so.

M. APPEAL

- Any decision by the BOA shall be subject to review by the Superior Court of Wake County by proceedings in the nature of certiorari and in accordance with Section 160D-1402 of the North Carolina General Statutes
- 2. Petitions for review must be filed with the Clerk of Court within 30 days of the date the decision is filed in the office of the appropriate review authority and delivered by personal delivery, electronic mail, or first-class mail to the applicant, landowner, and to any person who has submitted a written request for a copy, prior to the date the decision becomes effective.

4.2. Principal Uses

4.2.3. Principal Use Table

4.2.3. PRINCIPAL USE TABLE

A=Allowed (if listed in spec	a PD n ial use	naster	plan);	P=Pe	2.3: ermitted iance v	l subje	ct to a	pplice	ble us	e-spe	cific st	andar	ds; S= =Prohi	-Requi bited	res ap	proval of a
		RES	IDEN	TIAL			COMMERCIAL					MIXED USE				IFIC
USE TYPE [1]	R1	R2	R4	R6	RMF	NC	၁၅	НС	-	Ü	HI	ō	DTC	DTP	PD	USE-SPECIFIC STANDARDS [2]
				RESI	DENT	IAL US	SE CL	ASSIF	ICATI	ON						
Assisted Living Facility				S	S		Р					Р		Р	Α	4.3.3.A
Boarding/Rooming House		S	S	S	Р	Р		- 4				S	Р	Р	A	4.3.3.B
Bungalow Court	-	Р	Р	Р	Р	Р						S		Р	Α	4.3.3.C
Continuing Care Retirement Center				Р	Р	S	Р				1.	Р		Р	А	4.3.3.D
Duplex Dwelling		S	S	Р	Р	Р	S					Р	Р	Р	Α	
Family Care Home	Р	Р	Р	Р	Р	Р	Р					Р	Р	Р	Α	<u>4.3.3.E</u>
Group Home	1			S	S	S	•					S		S	Α	4.3.3.F
Halfway House		٠.		S	S							S			Α	<u>4.3.3.G</u>
Live/Work Dwelling		•			Р	Р	Р	P	S			Р	Р	Р	Α	4.3.3.H
Manufactured Dwelling			[3]	Tentile Massin							•	[3]			Α	<u>4.3.3.l</u>
Manufactured Dwelling Park																4.3.3.J
Mobile Home															·	4.3.3.K
Mobile Home Park				•												4.3.3.L
Multi-family Dwelling			S	S	Р		Р					Р	Р	Р	Α	<u>4.3.3.M</u>
Pocket Neighborhood		Р	Р	Р	Р	Р						Р		P	Α	4.3.3.N
Nursing Home			S	S	S	S	Р					Р		Р	Α	
Single-family Attached Dwelling			S	S	Р		Р					Р	Р	Р	А	4.3.3.0
Single-family Detached Dwelling	Р	Р	Р	Р	Р	Р	Р					Р	Р	Р	А	4.3.3.P
Triplex/Quadplex		•	S	Р	Р	Р	Р				•	Р	Р	Р	Α	4.3.3.Q
Upper-story Residential	· _	٠.	·	Р	Р	Р	Р	Р	Р	Р		Р	Р	Р	Α	4.3.3.R
				INSTI	TUTIC	NAL	USE C	CLASS	IFICA	TION						
Adult Day Care Center	1.				S	T -	Р	Р				Р		S	А	4.3.4.A
Airport & Related Facilities									S	S	S			·	Α	
Antenna Collocation, Major	S	S	S	S	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	А	4.3.4.B
Antenna Collocation, Minor	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	А	
Arboretum or Formal Garden	P	Р	Р	Р	Р	Р	Р					Р	Р	Р	Α	
Auditorium ·	•	1		•			P	Р	S	P		Р	Р	P	Α	4.3.4.C
Blood/Tissue Collection												S		S		

Attachment 7, 212 W. Sycamore N.C.G.S 160D-403(f)

(f) Revocation of Development Approvals. - In addition to initiation of enforcement actions under G.S. 160D-404, development approvals may be revoked by the local government issuing the development approval by notifying the holder in writing stating the reason for the revocation. The local government shall follow the same development review and approval process required for issuance of the development approval, including any required notice or hearing, in the review and approval of any revocation of that approval. Development approvals shall be revoked for any substantial departure from the approved application, plans, or specifications; for refusal or failure to comply with the requirements of any applicable local development regulation or any State law delegated to the local government for enforcement purposes in lieu of the State; or for false statements or misrepresentations made in securing the approval. Any development approval mistakenly issued in violation of an applicable State or local law may also be revoked. The revocation of a development approval by a staff member may be appealed pursuant to G.S. 160D-405. If an appeal is filed regarding a development regulation adopted by a local government pursuant to this Chapter, the provisions of G.S. 160D-405(e) regarding stays apply.

